#### **ASSET-LIABILITY STUDY**



## MODOT & PATROL EMPLOYEES' RETIREMENT SYSTEM

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BOSTON | ATLANTA | CHARLOTTE | CHICAGO | DETROIT | LAS VEGAS | PORTLAND | SAN FRANCISCO

# **EXECUTIVE SUMMARY**



### **EXECUTIVE SUMMARY – BACKGROUND**

- This report presents the results of the asset-liability study conducted on the MoDOT & Patrol Employees' Retirement System (MPERS)
- The goals of the study are to:
  - Review the current and projected financial status of the Plan
    - Project Pension liabilities and benefit payments
    - Project asset growth and contribution levels
  - Assess the appropriateness of the current asset allocation relative to the expected progress of liabilities and cash flows
    - Analyze the tradeoffs of asset class changes
  - Use multiple models to develop comprehensive understanding of plan dynamics
    - Risk and return of asset allocation
    - Relationship between assets and liabilities

#### MPERS investment objectives:

- Efficiently allocate and manage the assets of the Fund so that beneficiaries will receive promised benefits.
- Manage the portfolio on a total return basis, which recognizes the importance of the preservation of capital, as well as the fact that reasonable and varying degrees of investment risk are generally rewarded over the long-term.
- Work towards achieving and then maintaining a fully funded pension status.
- Exceed the Policy benchmark on a net of fees basis over a full market cycle.

#### • Important Risks to the Plan:

- Volatility of market returns/drawdown risk
- Volatility of funded ratio
- Volatility of contributions



### **EXECUTIVE SUMMARY – KEY FINDINGS**

- The Plan is 59.8% funded on an actuarial value basis as of June 30, 2019
- Current Policy allocation is expected to produce an average return of 6.29% over the next 10 years using NEPC's 2020 assumptions
  - The expected return on assets (EROA) of 7.00%
- Meaningful relief to employer contribution rates is expected over the next 6 years as the retiree unfunded liability is fully funded
  - Expected to occur early in 2024
- Starting in 2024, based on the NEPC 10-year expected return assumptions, the employer contribution rate is expected to drop below 45% and then gradually increase over time due to expected returns falling below the assumed rate of return
  - However, based on the NEPC 10 year expected return, the employer contribution rate is expected to increase over the next ten years
- Capital markets backdrop continues to support a well diversified, globally balanced approach
  - Current long-term asset allocation policy target is a well diversified portfolio that strives for return without taking undue risk
- This allocation and liability analysis investigates important decisions for improving financial outcomes



#### **NEPC CONCLUSIONS**

# 1. NEPC continues to support the existing policy asset allocation based on several factors:

- Low return environment for traditional asset classes
- Attractive and enhanced return environment for alternatives

# 2. Furthermore, NEPC continues to support the proposed use of leverage on the existing policy asset allocation

- Due to limited opportunities in the market, NEPC has focused increasingly more on implementation tools that can help add marginal return in a risk aware fashion
- Leverage is a tool that we believe can help bridge the return gap between expected returns and investment objectives
  - MPERS Assumed rate of return = 7.00%
  - Expected Policy 10 year return = 6.29%
  - Expected Policy (20% Leverage) 10 Year return = 6.99%
- The "20% Leverage" Mix is modeled to produce the highest positive impact on funded status over the next 10 years
- In addition, the "20% Leverage" Mix is projected to result in a lower employer contribution over the next 10 years



# ASSET-LIABILITY STUDY OVERVIEW

NEPC, LLC

### **ASSET LIABILITY FRAMEWORK**



#### **ASSET ALLOCATION APPROACH**

#### **Be Dynamic**

Build a **long-term** strategic allocation that can meet long-term objectives

#### Look for **medium-term** "opportunistic ideas" to tilt away from the strategic allocation to a

from the strategic allocation to add value, protect against drawdowns, and take advantage of **short-term** market dislocations

#### **Build a Mosaic**

No single asset allocation approach or model has all the answers

Minimize exposure to the shortcomings of any individual approach by using multiple perspectives and approaches

All analytical tools have the potential to provide useful insights





### **ANALYTICAL MODELING TOOLS**

• NEPC uses a variety of proprietary tools developed to assess strategic asset allocation changes and the impact of tactical adjustments

| Approach                  | Advantages   | Shortcomings  |
|---------------------------|--|---|
| Mean-Variance             | <ul> <li>Calculates most efficient portfolio for given volatility</li> <li>Produces range of portfolios</li> </ul>   | <ul> <li>Relies on static assumptions and assumes normal distribution</li> <li>Chosen constraints can drive results</li> <li>Limits risk definition to volatility of returns</li> </ul> |
| Risk Budgeting            | <ul> <li>Provides risk allocations</li> <li>Recognizes that less efficient portfolios may have better risk balance</li> </ul>                                      | <ul> <li>Relies on Mean-Variance optimization assumptions</li> <li>Defines risk as standard deviation</li> <li>Ignores tail risks</li> </ul>  |
| Scenario Analysis         | <ul> <li>Focuses on low-probability, high magnitude<br/>economic environments (tail risks)</li> <li>Recognizes environmental biases of each asset class</li> </ul> | <ul> <li>Offers opportunity to test risk tolerance to various<br/>outcomes but should not be used to construct best<br/>portfolio for each environment</li> </ul>                       |
| Stochastic<br>Forecasting | <ul> <li>Shows range of results based on Monte Carlo simulation</li> <li>Includes random return samples</li> </ul>   | <ul> <li>Percentiled results show ranges but not reasons</li> <li>Each simulated trial represents a possible but highly unlikely path</li> </ul>  |



Please note that all investments carry some level of risk. No investment strategy or risk management technique can guarantee returns or eliminate risk in any market environment.

### THE CORE FUNDING EQUATION IS A CHALLENGE

#### All investors face the same fundamental challenge

- Contributions + Investment Earnings must equal or exceed total Obligations (Benefits and Operating Expenses)
- For pension plans, this is the classic equation:

# $\mathbf{C} + \mathbf{I} = \mathbf{B} + \mathbf{E}$

# If investment return is lower than expected, adjustments are required to balance the equation

- Contributions must be higher, or
- Benefits + operating expenses must be lower, or
- More risk must be taken to earn a similar return, or risk must be taken more efficiently

#### Adjusting investment return and risk is the most fluid of these factors

- Requires an understanding of both assets and liabilities to determine the "right" amount of risk in a portfolio
- A key input is assessing the efficiency of a portfolio's implementation of the risk target
- Requires any potential structural challenges from future cash flow dynamics be addressed and understood
- The portfolio's macro economic bias must be evaluated and recognized



# ASSET-LIABILITY RESULTS: CURRENT POLICY



### **ACTUARIAL VALUATION RESULTS**

|   | June 30, 2018<br>Valuation Results | June 30, 2019<br>Valuation Results |  |
|---|------------------------------------|------------------------------------|--|
| Market Value of Assets (MVA)                | \$2 315                            | \$2.423                            |  |
| Actuarial Value of Assets (AVA)             | \$2,274                            | \$2,415                            |  |
| Actuarial Accrued Liability (AAL)           | \$3,982                            | \$4,037                            |  |
| Unfunded Actuarial Accrued Liability (UAAL) | \$1,708                            | \$1,622                            |  |
| Funded Ratio                                | 57.1%                              | 59.8%                              |  |
| Employer Contribution Rate                  | 58.0% <sup>1</sup>                 | 58.0% <sup>2</sup>                 |  |
| Employer Contribution Dollars               | \$216 <sup>1</sup>                 | \$221 <sup>2</sup>                 |  |

<sup>1</sup> Fiscal year 2020 contribution

<sup>2</sup> Fiscal year 2021 contribution

\$ in millions

#### The plan's funding policy has a short-term goal of fully funding the retiree liability within 6 years

#### The long-term goal of the funding policy is to be fully funded on a total plan level within 16 years

#### Contributions are expected to remain at 58% until the retiree liability is fully funded and then revert back to the long-term funding mechanism thereafter

- Expected to occur in 2024 though timing will depend on actual asset and liability performance
- Will likely mean lower contributions once the long-term policy takes effect



### **FUNDED RATIO – CURRENT POLICY**



<sup>1</sup> Assumes NEPC's 10-year return assumption for the Current Policy allocation of 6.3% per annum

## The funded ratio of the plan is expected to reach above 75% over the next 10 years and progress to 90% over 15 years

## Assets are expected to grow at about 3.8% per year, on average, over the next 15 years

- 6.3% return on assets + (-2.5% average net cash flow) = 3.8% net asset growth

#### On the other hand, liabilities are expected to grow at about 1.0% per year

- Hurdle rate for funded status improvement is equal to: 1.0% - (-2.5%) = 3.5%



### **EMPLOYER CONTRIBUTION – CURRENT POLICY**



<sup>1</sup> Assumes NEPC's 10-year return assumption for the Current Policy allocation of 6.3% per annum

<sup>2</sup> Contribution rates reflect a percent of payroll

## MPERS' current funding policy maintains a 58% contribution rate until the retiree liability is fully funded over the next 6 years

The permanent funding policy takes over once the retiree liability is fully funded or if it produces a higher contribution rate than the temporary policy

The permanent funding policy aims to fully fund the entire plan over the next 16 years



### **NET CASH FLOW – CURRENT POLICY**



<sup>1</sup> Assumes NEPC's 10-year return assumption for the Current Policy allocation of 6.3% per annum

## Negative net cash flow can be considered the minimum required return to maintain current asset levels

- % return has to exceed the net % of assets going out in order for asset pool to grow

The more negative net cash flow becomes, the more reliant the plan becomes on investment returns, rather than contributions, to maintain funding levels

Net cash flow is expected to decline sharply in 2024 once the retiree liability is fully funded and the funding policy reverts back to the permanent policy



# ASSET ALLOCATION PROFILES

NEPC, LLC

### 2020 MPERS' MIXES (RISK & RETURN)

|                     | Policy | 20%<br>Leverage | 60/35/5 | Enhanced Real<br>Assets |
|---------------------|--------|-----------------|---------|-------------------------|
| Global Equity       | 40.0%* | 48.0%*          | 57.5%   | 35.0%                   |
| Private Equity      | 10.0%  | 12.0%           | 2.5%    | 12.5%                   |
| Total Equity        | 50%    | 60%             | 60%     | 47.50%                  |
| TIPS                | 5.0%   | 6.0%            | 7.2%    | 5.0%                    |
| Core Bonds          | 10.0%  | 12.0%           | 14.4%   | 10.0%                   |
| Long Govt/Credit    | 7.5%   | 9.0%            | 10.9%   | 7.5%                    |
| Private Debt        | 7.5%   | 9.0%            | 2.5%    | 7.5%                    |
| Total Fixed Income  | 30%    | 36%             | 35%     | 30%                     |
| Private Real Assets | 10.0%  | 12.0%           | 2.5%    | 12.5%                   |
| Core Real Estate    | 10.0%  | 12.0%           | 2.5%    | 10.0%                   |
| Total Real Assets   | 20%    | 24%             | 5%      | 22.5%                   |
| US Leverage Cost    | 0%     | -20%            | 0%      | 0%                      |
| Total Cash          | 0%     | -20%            | 0%      | 0%                      |

| Expected Return 10 yrs  | 6.29%  | 6.99%  | 5.52%  | 6.36%  |
|-------------------------|--------|--------|--------|--------|
| Expected Return 30 yrs  | 7.31%  | 8.11%  | 6.67%  | 7.41%  |
| Projected Risk          | 11.53% | 13.82% | 11.73% | 11.59% |
| Sharpe Ratio (10 vears) | 0.39   | 0.38   | 0.32   | 0.39   |
| Sharpe Ratio (30 years) | 0.43   | 0.41   | 0.37   | 0.43   |

\* Global Equity includes a 5% allocation to hedged equities and a 2.5% allocation to Midstream Energy

\*\* The TIPS, Core, and Long Govt/Credit allocations within the "60/35/5 Mix" is pro-rated based on their policy target allocations



### 2020 MPERS' MIXES (BY THE DOLLARS)

|                     | Policy | 20%<br>Leverage | 60/35/5 | Enhanced Real<br>Assets |
|---------------------|--------|-----------------|---------|-------------------------|
| Global Equity       | 40.0%  | 48.0%           | 57.5%   | 35.0%                   |
| Private Equity      | 10.0%  | 12.0%           | 2.5%    | 12.5%                   |
| Total Equity        | 50%    | 60%             | 60%     | 47.50%                  |
| TIPS                | 5.0%   | 6.0%            | 7.2%    | 5.0%                    |
| Core Bonds          | 10.0%  | 12.0%           | 14.4%   | 10.0%                   |
| Long Govt/Credit    | 7.5%   | 9.0%            | 10.9%   | 7.5%                    |
| Private Debt        | 7.5%   | 9.0%            | 2.5%    | 7.5%                    |
| Total Fixed Income  | 30%    | 36%             | 35%     | 30%                     |
| Private Real Assets | 10.0%  | 12.0%           | 2.5%    | 12.5%                   |
| Core Real Estate    | 10.0%  | 12.0%           | 2.5%    | 10.0%                   |
| Total Real Assets   | 20%    | 24%             | 5%      | 22.5%                   |
| US Leverage Cost    | 0%     | -20%            | 0%      | 0%                      |
| Total Cash          | 0%     | -20%            | 0%      | 0%                      |

| 15 yrs Inv. Return Diff. vs. Assumed Rate<br>of 7% (\$M)        | (\$270.04) | (\$2.33) | (\$561.08) | (\$241.80) |
|---|------------|----------|------------|------------|
| Additional Nominal Contribution vs.<br>Assumed Rate of 7% (\$M) | \$279.00   | \$2.00   | \$563.00   | \$251.00   |

\* Global Equity includes a 5% allocation to hedged equities and a 2.5% allocation to Midstream Energy

\*\* The TIPS, Core, and Long Govt/Credit allocations within the "60/35/5 Mix" is pro-rated based on their policy target allocations



### MPERS' MIXES: 2019 vs. 2020 ASSUMPTIONS

|                     | Asset Allocation |                 |         |                         |  |  |
|---------------------|------------------|-----------------|---------|-------------------------|--|--|
| Asset Class         | Policy           | 20%<br>Leverage | 60/35/5 | Enhanced<br>Real Assets |  |  |
| Global Equity       | 40.0%*           | 48.0%*          | 57.5%   | 35.0%                   |  |  |
| Private Equity      | 10.0%            | 12.0%           | 2.5%    | 12.5%                   |  |  |
| Total Equity        | 50%              | 60%             | 60%     | 47.5%                   |  |  |
| TIPS                | 5.0%             | 6.0%            | 7.2%    | 5.0%                    |  |  |
| Core Bonds          | 10.0%            | 12.0%           | 14.4%   | 10.0%                   |  |  |
| Long Govt/Credit    | 7.5%             | 9.0%            | 10.9%   | 7.5%                    |  |  |
| Private Debt        | 7.5%             | 9.0%            | 2.5%    | 7.5%                    |  |  |
| Total Fixed Income  | 30%              | 36%             | 35%     | 30%                     |  |  |
| Private Real Assets | 10.0%            | 12.0%           | 2.5%    | 12.5%                   |  |  |
| Core Real Estate    | 10.0%            | 12.0%           | 2.5%    | 10.0%                   |  |  |
| Total Real Assets   | 20%              | 24%             | 5%      | 22.5%                   |  |  |
| US Leverage Cost    | 0%               | -20%            | 0%      | 0%                      |  |  |
| Total Cash          | 0%               | -20%            | 0%      | 0%                      |  |  |

| Asset Class         | 2019<br>10 Year<br>Return | 2020<br>10 Year<br>Return | ▲     |
|---------------------|---------------------------|---------------------------|-------|
| Global Equity       | 7.2%                      | 6.1%                      | -1.1% |
| Private Equity      | 10.1%                     | 9.4%                      | -0.7% |
|                     |                           |                           |       |
| TIPS                | 3.2%                      | 2.2%                      | -1.0% |
| Core Bonds          | 3.2%                      | 2.5%                      | -0.7% |
| Long Govt/Credit    | 3.2%                      | 2.8%                      | -0.4% |
| Private Debt        | 7.6%                      | 6.7%                      | -0.9% |
|                     |                           |                           |       |
| Private Real Assets | 8.1%                      | 7.5%                      | -0.6% |
| Core Real Estate    | 6.0%                      | 5.2%                      | -0.8% |
|                     |                           |                           |       |
| US Leverage Cost    | 2.8%                      | 2.1%                      | -0.7% |
|                     |                           |                           |       |

|                       | 2019   |                 |         |                         | 20     | 20              |         |                         |
|-----------------------|--------|-----------------|---------|-------------------------|--------|-----------------|---------|-------------------------|
|                       | Policy | 20%<br>Leverage | 60/35/5 | Enhanced<br>Real Assets | Policy | 20%<br>Leverage | 60/35/5 | Enhanced<br>Real Assets |
| Expected Return 10 Yr | 7.0%   | 7.8%            | 6.4%    | 7.1%                    | 6.3%   | 7.0%            | 5.5%    | 6.4%                    |
| Expected Return 30 Yr | 7.9%   | 8.7%            | 7.4%    | 7.9%                    | 7.3%   | 8.1%            | 6.1%    | 7.4%                    |
| Projected Risk        | 11.3%  | 13.6%           | 11.6%   | 11.3%                   | 11.5%  | 13.9%           | 11.7%   | 11.6%                   |
| Sharpe Ratio (10 Yr)  | 0.39   | 0.38            | 0.33    | 0.40                    | 0.39   | 0.37            | 0.32    | 0.39                    |

\* Policy Targets: 40% Global Equity = 32.5% Global Equity/5% Hedged Equity(L/S) /2.5% Midstream Energy \*\* The TIPS, Core, and Long Govt/Credit allocations within the "60/35/5" is pro-rated based on their policy target allocations

#### **10 YEAR HISTORICAL RISK/RETURN**



Public DB Universe observations

Returns are net of fees Quartiles represent the Public DB Universe risk rankings

### **ASSET & RISK ALLOCATIONS**



#### **BASELINE FUNDED RATIO: 15 YEAR COMPARISON**



<sup>1</sup> Assumes NEPC's 10-year return assumption for each allocation per annum



### **BASELINE CONTRIBUTION: 15 YEAR COMPARISON**



<sup>1</sup> Assumes NEPC's 10-year return assumption for each allocation per annum

| Allocation             | 15-year Nominal Contributions |
|------------------------|-------------------------------|
| Policy Target          | \$3,354 million               |
| Policy w. 20% Leverage | \$3,077 million               |
| 60/35/5                | \$3,638 million               |
| Enhanced Real Assets   | \$3,326 million               |

\*Present value determined using 7% interest rate and assuming BOY contributions



#### **BASELINE FUNDED RATIO: 30 YEAR COMPARISON**



<sup>1</sup> Assumes NEPC's 30-year return assumption for each allocation per annum



#### **BASELINE CONTRIBUTION: 30 YEAR COMPARISON**



<sup>1</sup> Assumes NEPC's 30-year return assumption for each allocation per annum

| Allocation             | <b>30-year Nominal Contributions</b> |
|------------------------|--------------------------------------|
| Policy Target          | \$3,665 million                      |
| Policy w. 20% Leverage | \$2,770 million                      |
| 60/35/5                | \$4,539 million                      |
| Enhanced Real Assets   | \$3,526 million                      |

\*Present value determined using 7% interest rate and assuming BOY contributions



# SCENARIO ANALYSIS



#### **SCENARIO ANALYSIS: REGIME CHANGES**

# NEPC scenario analysis highlights the impact of shifting economic and market regimes on the portfolio and potential asset allocation mixes

 Risk asset returns are informed by credit returns which are based on changes in real rate, inflation, and credit spreads experienced across market regimes





#### SCENARIO ANALYSIS COMPARISON

#### **Change in Funded Ratio**



#### **Change in Contribution Rate**





# STOCHASTIC ANALYSIS



### **INTERPRETING STOCHASTIC RESULTS**

Model ranks 10,000 forecasts each year



#### 95<sup>th</sup> percentile

- Exceeded by only 5% of forecasts
- Higher than 95% of forecasts
- Overly optimistic outcome

#### 75<sup>th</sup> percentile

- Exceeded by 25% of forecasts
- Higher than 75% of forecasts
- Optimistic outcome

#### 50<sup>th</sup> percentile

- Exceeded by 50% of forecasts
- Higher than 50% of forecasts
- Generally in line with best estimate

#### 25<sup>th</sup> percentile

- Exceeded by 75% of forecasts
- Higher than 25% of forecasts
- Pessimistic outcome

#### 5<sup>th</sup> percentile

- Exceeded by 95% of forecasts
- Higher than only 5% of forecasts
- Overly pessimistic outcome



\*The above interpretation is in the context of funded percentage

### **STOCHASTIC FUNDED RATIO:** CURRENT POLICY



<sup>1</sup> Assumes arithmetic mean and variance corresponding to NEPC's 10-year return assumptions and asset risk

# 75<sup>th</sup> and 25<sup>th</sup> percentiles portray the optimistic and pessimistic range of funded ratio outcomes that could occur over the next 10 years

# 95<sup>th</sup> and 5<sup>th</sup> percentiles show the extreme upside and downside possibilities, but ignore likely plan changes that could occur

- 95<sup>th</sup> percentile ignores likelihood of increased benefits to prevent stranded assets
- 5<sup>th</sup> percentile ignores likelihood of increased contributions to prevent underfunding



#### **STOCHASTIC CONTRIBUTION:** CURRENT POLICY



<sup>1</sup> Assumes arithmetic mean and variance corresponding to NEPC's 10-year return assumptions and asset risk

# 75<sup>th</sup> and 25<sup>th</sup> percentiles portray the pessimistic and optimistic range of contribution outcomes that could occur over the next 10 years



#### **STOCHASTIC FUNDED RATIO COMPARISON**





<sup>1</sup> Assumes arithmetic mean and variance corresponding to NEPC's 10-year return assumptions and asset risk

<sup>2</sup> Reflects projected funded ratio on 6/30/2034

| Percentile       | Policy<br>Target | Policy w.<br>20%<br>Leverage | 60/35/5 | Enhanced<br>Real Assets |
|------------------|------------------|------------------------------|---------|-------------------------|
| 95 <sup>th</sup> | 138%             | 174%                         | 126%    | 138%                    |
| 75 <sup>th</sup> | 103%             | 114%                         | 98%     | 103%                    |
| 50 <sup>th</sup> | 91%              | 94%                          | 87%     | 91%                     |
| 25 <sup>th</sup> | 81%              | 82%                          | 78%     | 82%                     |
| 5 <sup>th</sup>  | 70%              | 68%                          | 67%     | 70%                     |

### **STOCHASTIC CONTRIBUTION COMPARISON**

**15 Year Projected Total Contributions** 



<sup>1</sup> Assumes arithmetic mean and variance corresponding to NEPC's 10-year return assumptions and asset risk

<sup>2</sup> Reflects total employer contributions from FY2020 thru FY2034

| Percentile       | Policy<br>Target | Policy w.<br>20%<br>Leverage | 60/35/5 | Enhanced<br>Real Assets |
|------------------|------------------|------------------------------|---------|-------------------------|
| 95 <sup>th</sup> | \$4,852          | \$5,002                      | \$5,111 | \$4,849                 |
| 75 <sup>th</sup> | \$3,915          | \$3,877                      | \$4,195 | \$3,918                 |
| 50 <sup>th</sup> | \$3,101          | \$2,911                      | \$3,435 | \$3,138                 |
| 25 <sup>th</sup> | \$2,229          | \$1,884                      | \$2,554 | \$2,240                 |
| 5 <sup>th</sup>  | \$1,163          | \$906                        | \$1,331 | \$1,142                 |



#### **STOCHASTIC – RISK VS. REWARD**





| Allocation           | Reward<br>Probability | Risk<br>Probability | Reward/Risk<br>Ratio |
|----------------------|-----------------------|---------------------|----------------------|
| Policy               | 41%                   | 62%                 | 0.67                 |
| 20% Leverage         | 55%                   | 58%                 | 0.96                 |
| 60/35/5              | 33%                   | 70%                 | 0.47                 |
| Enhanced Real Assets | 43%                   | 61%                 | 0.70                 |



# APPENDIX



### **ASSUMPTIONS AND METHODS**

# Deterministic and stochastic projections are based on NEPC's 2020 capital market assumptions

# Asset-liability calculations follow roll-forward methodology based on June 30, 2019 actuarial valuation produced by GRS

- Year 2000 Plan active population assumed to reduce linearly over next 30 years
- Normal cost rate assumed to change proportionally to Year 2000 Plan active decline
- Benefit payment projection provided by GRS
- Other than those described herein, all assumptions remain unchanged from the actuarial valuation report
- No gains or losses are assumed other than those attributed to investment experience

#### Employer contributions based on stated funding policy

- Temporary Funding Policy assumed to remain in place until retiree liability becomes fully funded unless the Permanent Funding Policy produces higher contribution rate
- Thereafter, Permanent Funding Policy assumed

## **Employee contribution rate assumed to change proportionally to the assumed Year 2000 Plan active population decline**

- Results in a 0.09% annual increase in the employee contribution rate (up to max of 4%)

#### SCENARIO ANALYSIS: REGIME RETURNS

#### **Expansion Scenario Return\* Overextension Scenario Return\*** Cash: 2.1% Cash: 2.5% Treasuries: 2.7% Treasuries: 1.2% Long Treasuries: 2.8% Long Treasuries: -0.9% **US TIPS: 4.1%** US TIPS: 3.0% US IG Credit: 3.3% US IG Credit: 2.8% High Yield Bonds: 2.7% High Yield Bonds: 4.2% US Large-Cap Equity: 4.6% US Large-Cap Equity: 10.0% Emerging Market Equity: 8.3% Emerging Market Equity: 17.5% Commodities: 9.5% Commodities: 6.4% **Goldilocks Scenario Return\*** Cash: 1.8% Treasuries: 1.1% Long Treasuries: -0.3% US TIPS: 2.1% US IG Credit: 2.9% High Yield Bonds: 3.8% US Large-Cap Equity: 7.3% Emerging Market Equity: 13.0% Commodities: 3.7% Stagflation Scenario Return\* **Recession Scenario Return\*** Cash: 2.7% Cash: 0.5% Treasuries: -0.3% Treasuries: 1.6% Long Treasuries: -4.4% Long Treasuries: 2.5% US TIPS: 4.2% US TIPS: 1.3% US IG Credit: 0.1% US IG Credit: 3.8% High Yield Bonds: 3.8% High Yield Bonds: 1.4% US Large-Cap Equity: 1.3% US Large-Cap Equity: -0.3% Emerging Market Equity: 2.4%

Emerging Market Equity: -0.1% Commodities: 8.2%

\*Scenario returns represent an annualized return over five years



Commodities: 1.5%

#### **FUNDED RATIO – RECESSION**







### **FUNDED RATIO – STAGFLATION**







#### **FUNDED RATIO – GOLDILOCKS**





#### **FUNDED RATIO – EXPANSION**





#### **FUNDED RATIO – OVEREXTENSION**







| Asset Class                      | 10-Year | 30-Year | Volatility |
|----------------------------------|---------|---------|------------|
| Inflation                        | 2.3%    | 2.5%    | -          |
| Cash                             | 1.8%    | 2.4%    | 1.00%      |
| US Leverage Cost                 | 2.1%    | 2.7%    | 1.00%      |
| Non-US Cash                      | 0.4%    | 2.1%    | 1.00%      |
| Large Cap Equities               | 5.0%    | 6.7%    | 16.50%     |
| Small/Mid Cap Equities           | 5.5%    | 7.2%    | 20.00%     |
| Int'l Equities (Unhedged)        | 6.0%    | 7.0%    | 20.50%     |
| Int'l Equities (Hedged)          | 6.2%    | 7.2%    | 17.50%     |
| Int'l Sm Cap Equities (Unhedged) | 6.4%    | 7.5%    | 22.00%     |
| Emerging Int'l Equities          | 9.0%    | 9.2%    | 28.00%     |
| Emerging Int'l Sm Cap Equities   | 9.2%    | 9.2%    | 31.00%     |
| Hedge Funds - Long/Short         | 4.8%    | 5.7%    | 11.50%     |
| PE Buyout                        | 7.4%    | 9.0%    | 18.50%     |
| PE Growth                        | 9.0%    | 10.4%   | 30.50%     |
| PE Venture                       | 10.6%   | 11.5%   | 45.00%     |
| PE Secondary                     | 6.9%    | 8.5%    | 21.00%     |
| PE Non-US                        | 10.7%   | 11.1%   | 33.00%     |
| China Equity                     | 8.8%    | 9.1%    | 29.50%     |
| US Microcap Equity               | 7.0%    | 8.2%    | 25.00%     |



| Asset Class                 | 10-Year | 30-Year | Volatility |
|-----------------------------|---------|---------|------------|
| TIPS                        | 2.2%    | 2.7%    | 6.50%      |
| Treasuries                  | 1.9%    | 2.7%    | 5.50%      |
| IG Corp Credit              | 3.4%    | 4.4%    | 7.50%      |
| MBS                         | 2.5%    | 3.4%    | 7.00%      |
| High-Yield Bonds            | 4.1%    | 5.6%    | 12.50%     |
| Bank Loans                  | 4.8%    | 5.2%    | 9.00%      |
| EMD (External)              | 4.1%    | 5.0%    | 13.00%     |
| EMD (Local Currency)        | 5.4%    | 5.3%    | 13.00%     |
| Non-US Bonds (Unhedged)     | 0.2%    | 2.1%    | 10.00%     |
| Non-US Bonds (Hedged)       | 0.3%    | 2.3%    | 4.50%      |
| Short TIPS (1-5 yr)         | 2.2%    | 2.8%    | 3.50%      |
| Short Treasuries (1-3 yr)   | 2.1%    | 2.7%    | 2.50%      |
| Short Credit (1-3 yr)       | 2.9%    | 3.6%    | 3.50%      |
| Short HY (1-3 yr)           | 3.4%    | 4.1%    | 8.50%      |
| Municipal Bonds             | 1.9%    | 2.6%    | 7.00%      |
| Municipal Bonds (1-10 Year) | 1.9%    | 2.6%    | 5.50%      |
| High-Yield Municipal Bonds  | 3.2%    | 5.0%    | 12.00%     |
| Hedge Funds - Credit        | 4.8%    | 5.9%    | 9.00%      |
| PD Credit Opportunities     | 6.3%    | 7.5%    | 14.00%     |



| Asset Class         | 10-Year | 30-Year | Volatility |
|---------------------|---------|---------|------------|
| PD Distressed       | 7.6%    | 8.3%    | 14.00%     |
| PD Direct Lending   | 6.3%    | 7.5%    | 11.00%     |
| Long Treasuries     | 1.7%    | 2.7%    | 12.00%     |
| Long TIPS           | 2.2%    | 2.7%    | 10.00%     |
| Long Credit         | 3.4%    | 4.6%    | 12.00%     |
| 20+ YR STRIPS       | 1.4%    | 2.5%    | 21.00%     |
| Corp - AAA          | 2.7%    | 3.6%    | 7.00%      |
| Corp - AA           | 2.7%    | 3.6%    | 6.50%      |
| Corp - A            | 3.0%    | 4.0%    | 7.50%      |
| Corp - BBB          | 3.7%    | 4.6%    | 8.50%      |
| Corp - BB           | 4.6%    | 6.2%    | 10.50%     |
| Corp - B            | 4.4%    | 5.7%    | 12.50%     |
| Corp - CCC/Below    | 0.7%    | 0.8%    | 20.00%     |
| IG ABS/CMBS         | 2.8%    | 3.7%    | 9.00%      |
| IG CLO              | 2.9%    | 3.5%    | 7.50%      |
| HY Securitized      | 4.2%    | 5.6%    | 11.00%     |
| HY CLO              | 5.3%    | 5.8%    | 11.00%     |
| Taxable Muni Debt   | 2.8%    | 4.3%    | 8.00%      |
| US 10 yr Treasuries | 1.9%    | 2.9%    | 7.50%      |



| Asset Class                         | 10-Year | 30-Year | Volatility |
|-------------------------------------|---------|---------|------------|
| Non-US 10-Year Sovereign (Hedged)   | 0.4%    | 2.6%    | 5.50%      |
| Commodities                         | 4.0%    | 4.8%    | 19.00%     |
| Midstream Energy                    | 7.4%    | 7.1%    | 18.50%     |
| REITs                               | 5.4%    | 6.5%    | 20.00%     |
| Public Infrastructure               | 5.3%    | 6.1%    | 18.50%     |
| Public Resource Equity              | 7.3%    | 7.4%    | 22.00%     |
| Core Real Estate                    | 5.2%    | 6.0%    | 13.00%     |
| Non-Core Real Estate                | 6.4%    | 7.4%    | 19.50%     |
| Private RE Debt                     | 5.0%    | 5.7%    | 11.00%     |
| Private Real Assets - Energy/Metals | 9.1%    | 9.0%    | 32.00%     |
| Private Real Assets - Infra/Land    | 5.9%    | 6.7%    | 12.00%     |
| Hedge Funds - Macro                 | 5.0%    | 5.4%    | 9.50%      |
| Global Equity*                      | 6.2%    | 7.5%    | 17.79%     |
| Private Equity*                     | 9.4%    | 10.7%   | 24.58%     |
| Core Bonds*                         | 2.5%    | 3.4%    | 6.01%      |
| Private Debt*                       | 6.7%    | 7.8%    | 11.54%     |
| Long Govt/Credit*                   | 2.8%    | 3.9%    | 11.25%     |
| Hedge Funds*                        | 5.0%    | 5.9%    | 8.18%      |



\*Assumptions are derived from the underlying equity, credit, and real assets building blocks

#### DISCLOSURES

Past performance is no guarantee of future results.

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The goal of this report is to provide a basis for substantiating asset allocation recommendations. The opinions presented herein represent the good faith views of NEPC as of the date of this report and are subject to change at any time.

The projection of liabilities in this report uses standard actuarial projection methods and does not rely on actual participant data. Asset and liability information was received from the plan's actuary, and other projection assumptions are stated in the report.

All investments carry some level of risk. Diversification and other asset allocation techniques do not ensure profit or protect against losses.

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