

**REPORT OF**  
**MISSOURI DEPARTMENT OF TRANSPORTATION**  
**AND HIGHWAY PATROL EMPLOYEES'**  
**RETIREMENT SYSTEM**

**JUNE 30, 2017**

## INDEPENDENT AUDITORS' REPORT

The Board of Trustees  
Missouri Department of Transportation and  
Highway Patrol Employees' Retirement System

### **Report on the Financial Statements**

We have audited the accompanying statement of fiduciary net position of the Missouri Department of Transportation and Highway Patrol Employees' Retirement System (the System), as of June 30, 2017, and the related statement of changes in fiduciary net position for the year then ended, and the related notes to the financial statements, which collectively comprise the System's basic financial statements.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditors' Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the System's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the System's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### ***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the fiduciary net position of the System at June 30, 2017, and the changes in fiduciary net position for the year then ended, in conformity with U.S. generally accepted accounting principles.

## **Other Matters**

### ***Required Supplementary Information***

U.S. generally accepted accounting principles require that the management's discussion and analysis on pages 3 through 6 and the schedules of employers' net pension liability, changes in the employers' net pension liability, employers' contributions, investment returns, OPEB funding progress, and related notes on pages 32 through 35 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the System's financial statements as a whole. The additional information presented on pages 36 through 38 are presented for purposes of additional analysis and are not a required part of the financial statements.

The additional information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The additional information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the additional information presented on pages 36 through 38 is fairly stated in all material respects in relation to the basic financial statements as a whole.

*Williams-Keepers LLC*

November 8, 2017

# MANAGEMENT'S DISCUSSION AND ANALYSIS

The management of the Missouri Department of Transportation and Highway Patrol Employees' Retirement System (the System, or MPERS) provides this discussion and analysis of the System's financial performance for the fiscal year ended June 30, 2017. While this discussion is intended to summarize the financial status of MPERS, readers should consider this information in conjunction with the information that is furnished in the more detailed financial statements and corresponding notes.

## DESCRIPTION OF BASIC FINANCIAL STATEMENTS

As required by the Governmental Accounting Standards Board (GASB) accounting standards, this financial report consists of *Management's Discussion and Analysis* (this section), the basic financial statements (including notes to the basic financial statements), and other required supplementary information.

*Financial Statements* report information about MPERS, using accounting methods similar to those used by private-sector companies, by using the economic resources measurement focus and accrual basis of accounting. These statements provide both long-term and short-term information about the System's overall financial status. These statements follow this *Management's Discussion and Analysis* section:

- The *Statement of Fiduciary Net Position* includes all the System's assets and liabilities, with the difference between the two reported as net position.
- The *Statement of Changes in Fiduciary Net Position* accounts for all the current year's additions (income) and deductions (expenses), regardless of when cash is received or paid.

*Notes to the Financial Statements* are included following the financial statements. The notes to the financial statements provide additional information that is essential for a full understanding of the data provided in the financial statements.

*Required Supplementary Information* follows the notes and further supports the information in the financial statements.

## ANALYSIS OF FINANCIAL POSITION AND RESULTS OF OPERATIONS

Overall, the financial position of MPERS strengthened by \$178 million, reported as the "net increase." This is primarily a result of net appreciation in the fair value of investments for the year ended June 30, 2017. The funded status of the plan showed an increase of 1.67%, primarily due to actuarial gains and MPERS' accelerated funding policy.

The following schedules present summarized comparative data from the System's financial statements for each of the fiscal years ended June 30, 2017 and 2016. Following each schedule is a brief summary providing explanation and analyses of the major reasons for changes in the condensed financial statements.

***Summarized Comparative Statements of Fiduciary Net Position***

	As of June 30, 2017	As of June 30, 2016	% Change 2017/2016
Cash and Receivables	\$ 18,697,840	\$ 20,195,007	-7
Investments	2,162,264,152	1,982,820,836	9
Invested Securities Lending Collateral	56,823,478	51,560,512	10
Capital Assets	1,204,317	1,569,100	-23
<b>Total Assets</b>	<b>2,238,989,787</b>	<b>2,056,145,455</b>	<b>9</b>
Accounts Payable	10,109,326	10,668,117	-5
OPEB Obligation	715,962	680,169	5
Securities Lending Collateral	58,389,459	52,723,223	11
<b>Total Liabilities</b>	<b>69,214,747</b>	<b>64,071,509</b>	<b>8</b>
<b>Net Position</b>	<b>\$ 2,169,775,040</b>	<b>\$ 1,992,073,946</b>	<b>9</b>

The decrease in cash and receivables is primarily attributable to lower accrued investment interest and investment sales receivables as of June 30, 2017. Some fluctuations in this area are normal, based on investment activity.

The System's investments represent the main component of total assets. These investments include holdings of stock, government-sponsored enterprises, bonds, mortgages, real estate, timber, hedge funds, securities lending collateral, limited partnerships, and other fixed income investments. The increase in fair value of investments as of June 30, 2017 is primarily due to favorable market conditions experienced during FY2017. The FY2017 investment return was 11.22% as calculated on a time-weighted rate of return methodology.

Capital assets decreased in FY2017 due to depreciation of existing assets and only minimal purchases of new equipment during the year.

The decrease in accounts payable for FY2017 is primarily attributable to lower investment purchases payable. Some fluctuations in this area are normal, based on investment activity.

The Other Post-Employment Benefit (OPEB) obligation liability of \$715,962 at June 30, 2017 and \$680,169 at June 30, 2016 reflects the System's provision of post-employment health care benefits through its participation in the MoDOT and MSHP Medical and Life Insurance Plan. This plan is an internal service fund of the Missouri Department of Transportation (MoDOT); therefore, assets have not been set aside. With this, the increase from FY2016 to FY2017 is expected.

The largest component of liabilities is securities lending collateral. This represents the amount owed for collateral to be returned as the result of securities lent. The increase in securities lending collateral liability from FY2016 to FY2017 is due to the increase in the fair value of investments. The corresponding securities lending collateral asset is valued at a lower amount than the securities lending collateral liability at June 30, 2017 due to the market value of the securities on loan being less than the collateral value.

The System's total net position was \$2.170 billion at June 30, 2017, a \$178 million increase from the \$1.992 billion at June 30, 2016.

***Summarized Comparative Statements of Changes in Fiduciary Net Position***

	Year Ended June 30, 2017	Year Ended June 30, 2016	% Change 2017/2016
Contributions	\$ 213,198,963	\$ 205,821,588	4
Net Investment Income	220,301,127	21,432,090	928
Other Income	614	5	12180
<b>Net Additions</b>	<b>433,500,704</b>	<b>227,253,683</b>	<b>91</b>
Benefits	251,284,152	240,176,011	5
Administrative Expenses	4,515,458	4,370,860	3
<b>Total Deductions</b>	<b>255,799,610</b>	<b>244,546,871</b>	<b>5</b>
Net Increase (Decrease)	177,701,094	(17,293,188)	1228
Net Position-Beginning	1,992,073,946	2,009,367,134	-1
<b>Net Position-Ending</b>	<b>\$ 2,169,775,040</b>	<b>\$ 1,992,073,946</b>	<b>9</b>

The main component of the changes in contributions to MPERS is employer contributions. In FY2017, the contribution rate for the non-uniformed Highway Patrol and MoDOT decreased by 0.05% and the contribution rate for the uniformed Highway Patrol increased by 0.04% from the FY2016 rates. Even though contribution rates stayed relatively flat, there was an increase in total contributions, primarily attributable to an increase in corresponding employers' payroll.

Net investment income, a primary component of plan additions, resulted in income of \$220 million for FY2017. The income represented an 11.22% return for the fiscal year ended June 30, 2017. In comparison, the FY2016 gain of \$21 million represented an investment return of 1.01%. Annual fluctuations within the broad investment markets are outside of the control of the System and are expected to fluctuate from year to year. The Board of Trustees has approved a diversified asset allocation that, over long periods of time, is expected to realize the assumed actuarial rate of investment return of 7.75%.

Benefits increased primarily due to an increase in the total number of retirees for the years shown.

Administrative expenses increased in FY2017 due to career progression and general increases in the costs of services.

## **CURRENTLY KNOWN FACTS AND RECENT EVENTS**

Based on the June 30, 2016 actuarial valuation, the Board of Trustees approved no change in the required state contribution rate, effective July 1, 2017. The rate applied to both non-uniformed payroll (MoDOT, civilian patrol, and MPERS) and uniformed patrol payroll remains at 58.00%.

Based on the June 30, 2017 actuarial valuation, the Board of Trustees approved no change in the required state contribution, effective July 1, 2018. The rate applied to both non-uniformed payroll (MoDOT, civilian patrol and MPERS) and uniformed patrol payroll will remain at 58.00%.

## **CONTACTING THE RETIREMENT SYSTEM'S MANAGEMENT**

This financial report is designed to provide a general overview of the System's finances. Questions about this report or requests for additional financial information should be sent to:

MoDOT and Patrol Employees' Retirement System  
PO Box 1930  
Jefferson City, MO 65102-1930  
[mpers@mpers.org](mailto:mpers@mpers.org)

# STATEMENT OF FIDUCIARY NET POSITION

As of June 30, 2017

## ASSETS:

Cash	\$	171,775
Receivables		
Contributions		8,714,163
Accrued Interest and Income		5,686,056
Investment Sales		4,073,357
Other		52,489
Total Receivables		<u>18,526,065</u>
Investments, at Fair Value		
Stocks and Rights/Warrants		358,551,039
Government Obligations		278,549,207
Corporate Bonds		13,954,059
Real Estate		241,412,274
Mortgages and Asset-Backed Securities		283,863,896
Hedge Funds		149,640,781
Short-Term Investments		167,590,589
Limited Partnerships		668,702,307
Total Investments		<u>2,162,264,152</u>
Invested Securities Lending Collateral		56,823,478
Net Investment in Capital Assets		
Land		84,000
Building		581,619
Furniture, Equipment and Software		3,514,780
Accumulated Depreciation		<u>(2,976,082)</u>
Net Investment in Capital Assets		1,204,317
<b>TOTAL ASSETS</b>	<b>\$</b>	<b>2,238,989,787</b>

## LIABILITIES:

Accounts Payable	1,922,521
OPEB Obligation	715,962
Security Lending Collateral	58,389,459
Investment Purchases	8,186,805
<b>TOTAL LIABILITIES</b>	<b>\$ 69,214,747</b>
<b>NET POSITION RESTRICTED FOR PENSIONS</b>	<b>\$ 2,169,775,040</b>

See accompanying Notes to the Financial Statements.



# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

For the Year Ended June 30, 2017

## ADDITIONS:

Contributions-Employer	\$ 206,562,924
Contributions-Employee	3,238,502
Contributions-Service Transfers from Other System	1,744,107
Contributions-Other	1,653,430
Total Contributions	<u>213,198,963</u>
Investment Income from Investing Activities	
Net Appreciation in Fair Value of Investments	187,425,144
Interest and Dividends	63,059,296
Less: Investment Expenses	30,460,874
Net Investment Income	<u>220,023,566</u>
Income from Securities Lending Activities	
Securities Lending Gross Income	551,362
Less: Securities Lending Expenses, net	273,801
Net Income from Securities Lending Activities	<u>277,561</u>
Other Income	<u>614</u>
<b>NET ADDITIONS</b>	<b><u>\$ 433,500,704</u></b>

## DEDUCTIONS:

Monthly Benefits	
Retiree and Survivor Annuity Benefits	227,997,513
BackDROP Payments	16,887,349
Disability Benefits	2,498,178
Death Benefits	855,153
Service Transfer Payments	2,724,631
Employee Contribution Refunds	321,328
Administrative Expenses	<u>4,515,458</u>
<b>TOTAL DEDUCTIONS</b>	<b><u>\$ 255,799,610</u></b>
NET INCREASE	177,701,094
<b>NET POSITION RESTRICTED FOR PENSIONS</b>	
Beginning of Year	<u>1,992,073,946</u>
End of Year	<b><u>\$ 2,169,775,040</u></b>

See accompanying Notes to the Financial Statements.

# NOTES TO THE FINANCIAL STATEMENTS

For the Year Ended June 30, 2017

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As established under Section 104.020 of the Revised Statutes of Missouri (RSMo.), the Missouri Department of Transportation and Highway Patrol Employees' Retirement System (MPERS) is a body corporate and an instrumentality of the State of Missouri (State). Due to the nature of MPERS' reliance on funding from the Missouri Department of Transportation (MoDOT) and the Missouri State Highway Patrol (MSHP) and control of the overall plan document by the legislative and executive branches of state government, MPERS is considered a part of the State of Missouri financial reporting entity and is included in the State's financial reports as a component unit shown as a pension trust fund.

### Note 1 (a) – Basis of Accounting

The financial statements were prepared using the accrual basis of accounting. Contributions are due to MPERS when employee services have been performed and paid. Contributions are recognized as revenues when due, pursuant to statutory requirements. Benefits are recognized when due and payable and expenses are recorded when the corresponding obligations are incurred. Dividend income is recognized when dividends are declared. Interest income is recognized when earned.

### Note 1 (b) – Method Used to Value Investments

Investments are reported at fair value on a trade date basis. Bonds and stocks traded on a national or international exchange are valued at the reported sales price at current exchange rates. Mortgages are valued on the basis of future principal and interest payments and are discounted

at prevailing interest rates for similar instruments. The fair value of real estate and timber investments are based on net asset value estimates provided by the general partners' administrators or portfolio managers, which are compared to independent appraisals. Investments that do not have an established market are reported at estimated fair value. The fair value of the hedge fund portfolios and partnership portfolios are based on valuations of the underlying assets as reported by the general partner or portfolio manager.

### Note 1 (c) – Net Investment in Capital Assets

MPERS capitalizes assets with an expected useful life greater than one year and a cost greater than \$1,000. Capital assets are depreciated on the straight-line method over the estimated useful lives of the related assets. The estimated useful lives are as follows:

Furniture, Equipment and Software	3 – 10 years
Building and Improvements	30 years

### Note 1 (d) – Use of Estimates

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## NOTE 2 – PLAN DESCRIPTIONS AND CONTRIBUTION INFORMATION

MPERS is a body corporate and an instrumentality of the state as a multiple-employer, public employee retirement system with one plan that has three benefit structures known as the Closed Plan, the Year 2000 Plan, and the Year 2000 Plan-2011 Tier. The plan provides retirement, survivor, and disability benefits for employees of MoDOT, MSHP, and MPERS. The plan is administered in accordance with the requirements of a cost sharing, multiple-employer, public employee retirement plan under the Revised Statutes of Missouri. In MPERS are vested the powers and duties specified in sections 104.010 to 104.312, 104.601 to 104.805, and 104.1003 to 104.1093, RSMo, and such other powers as may be necessary or proper to enable it, its officers, employees, and agents to carry out fully and effectively all the purposes outlined pursuant to these sections. Responsibility for the operation and

administration of the System is vested in the Board of Trustees, which consists of eleven members, four elected by the active and retired plan members, three Highway and Transportation Commissioners, a State Senator appointed by the President Pro-Tem of the Senate, a State Representative appointed by the Speaker of the House, and the Director of the MoDOT and Superintendent of the MSHP who serve as ex-officio members. Detailed information regarding contributions can be found in Note 5.

Generally, all covered employees hired before July 1, 2000, are eligible for membership in the Closed Plan. All covered employees hired on or after July 1, 2000, and before January 1, 2011, are eligible for membership in the Year 2000 Plan. All covered employees hired on or after January 1, 2011 are eligible for membership in the Year 2000 Plan's 2011 Tier.

### Membership in the Closed Plan, Year 2000 Plan, and 2011 Tier as of June 30, 2017

	<u>Closed</u>	<u>Year 2000</u>	<u>2011 Tier</u>	<u>Total</u>
Retirees, Beneficiaries, and Disabilities				
Currently Receiving Benefits	5,016	3,855	5	8,876
Terminated Employees Entitled to				
But Not Yet Receiving Benefits	1,440	879	0	2,319
Active Employees				
Vested	2,615	2,473	0	5,088
Non-Vested	2	82	2,279	2,363
<b>Total Membership</b>	<b>9,073</b>	<b>7,289</b>	<b>2,284</b>	<b>18,646</b>

### Closed Plan Description

Employees covered by the Closed Plan are fully vested for benefits upon receiving 5 years of creditable service. Under the Closed Plan, MoDOT and civilian employees may retire with full benefits upon the earliest of attaining:

- Age 65 with 4 or more years of creditable service (active);

- Age 65 with 5 or more years of creditable service (terminated & vested);
- Age 60 with 15 or more years of creditable service (active or terminated & vested); or
- "Rule of 80" – at least age 48 with sum of member's age and service equaling 80 or more (active or terminated & vested).

The following provisions apply for uniformed patrol members of the Closed Plan:

- Age 55 with 4 or more years of creditable service (active);
- Age 55 with 5 or more years of creditable service (terminated & vested);
- “Rule of 80” – at least age 48 with sum of member’s age and service equaling 80 or more (active or terminated & vested); or
- Mandatory retirement at age 60 (active).

All non-uniformed members may retire early, with reduced benefits, at age 55 with at least 10 years of creditable service.

The base benefit in the Closed Plan is equal to 1.6% multiplied by the final average pay multiplied by years of creditable service. For members of the uniformed patrol, the base benefit is calculated by applying the same formula, then multiplying the product by 1.333333.

Retired uniformed members will receive an additional benefit of \$90 per month, plus cost-of-living adjustments (COLAs), until attainment of age 65. This payment, however, is reduced by any amount earned during gainful employment. This benefit is not available to uniformed members hired after January 1, 1995, or to vested deferred members.

For members employed prior to August 28, 1997, COLAs are provided annually based on 80% of the increase in the consumer price index for all urban consumers for the United States (CPI-U). The minimum rate is 4% and the maximum rate is 5%, until the cumulative amount of COLAs equals 65% of the original benefit. Thereafter, the 4% minimum rate is eliminated and the annual COLA rate will be equal to 80% of the increase in the CPI-U (annual maximum of 5%). For members employed on or after August 28, 1997, COLAs are provided annually based on 80% of the

increase in the CPI-U, up to a maximum rate of 5%.

The BackDROP is a payment option that is available to eligible members upon retirement. This option provides for a benefit to be calculated as if the member elected to retire at a previous date. If the BackDROP is elected, the monthly benefit payable on the actual retirement date is based on the benefit that would have been received by the member had he/she left employment and retired on the BackDROP date. In addition, the member will receive a lump sum payment equal to 90% of the life income annuity amount the member would have received during the BackDROP period. This lump sum amount includes any COLAs and other benefit increases; also, credit will be received for the unused sick leave balance as of the date of retirement.

The life income annuity payment option (which contains no provision for survivorship) and the life income with 60 or 120 month guaranteed payment options are available to all members. Joint and 50% or 100% survivor options are available if married at the time of retirement. In the Closed Plan, the reduction for the joint & 100% survivor option is based on the difference between the age of the member and the survivor. There is no reduction for the joint and 50% survivor option.

If a reduced joint and survivor option is chosen at the time of retirement and the spouse precedes the member in death, the benefit will revert back (pop-up) to a normal annuity, upon appropriate notification to MPERS.

Members may name a new spouse as beneficiary if:

- They were single at retirement and since married;
- They elected a spouse option at the time of retirement, the spouse preceded the

member in death, and then a remarriage occurred.

The member has 1 year from the date of marriage to re-elect a payment option and name a new spouse.

All members who retire from active employment or long-term disability, or begin receiving normal or work-related disability benefits, on or after September 28, 1985, are provided a \$5,000 death benefit payable to designated beneficiaries.

#### **Year 2000 Plan Description**

Employees covered by the Year 2000 Plan are fully vested for benefits upon earning 5 years of creditable service. Under the Year 2000 Plan, MoDOT and civilian employees may retire with full benefits upon the earliest of attaining:

- Age 62 and with 5 or more years of creditable service (active or terminated & vested);
- "Rule of 80" – at least age 48 with sum of member's age and service equaling 80 or more (active).

The following provisions apply for uniformed patrol members of the Year 2000 Plan:

- "Rule of 80" – at least age 48 with sum of member's age and service equaling 80 or more (active);
- Mandatory retirement at age 60 (active only).

All members may retire early with reduced benefits at age 57 with at least 5 years of creditable service.

The base benefit in the Year 2000 Plan is equal to 1.7% multiplied by the final average pay multiplied by years of creditable service. Members retiring under the Rule of 80, and uniform patrol members retiring at the mandatory retirement age (currently 60), receive an additional temporary benefit until age 62. The

temporary benefit is equivalent to 0.8% multiplied by final average pay multiplied by years of creditable service.

COLAs are provided annually based on 80% of the increase in the CPI-U, up to a maximum rate of 5%.

The BackDROP is a payment option that may be available to members upon retirement. This option provides for a monthly benefit to be calculated as if the member elected to retire at a previous date. If the BackDROP is elected, the monthly benefit payable on the actual retirement date is based on the benefit that would have been received by the member had he/she left employment and retired on the BackDROP date. In addition, the member will receive a lump sum payment equal to 90% of the life income annuity amount the member would have received during the BackDROP period. This lump sum amount includes any temporary benefits, COLAs and other benefit increases; also, credit will be received for the unused sick leave balance as of the date of retirement.

The life income annuity payment option (with no provision for survivorship) and the life income with 120 or 180 months guaranteed payment options are available to all members. Joint and 50% or 100% survivorship options are available if married at the time of retirement. The reduction for the joint and 50% or 100% survivor options is based on the member's age at retirement, as well as the age difference between the member and the survivor.

If a reduced joint and survivor option is chosen at the time of retirement and the spouse precedes the member in death, the benefit will revert back (pop-up) to a normal annuity, upon appropriate notification to MPERS.

Members may name a new spouse for survivor benefits if:

- They were single at retirement and since married;
- They elected a spouse option at the time of retirement, the spouse preceded the member in death, and then a remarriage occurred.

The member has 1 year from the date of marriage to re-elect the payment option and name a new spouse.

All members who retire from active employment or long-term disability, or begin receiving work-related disability benefits, on or after July 1, 2000, are provided a \$5,000 death benefit payable to designated beneficiaries.

#### **Year 2000 Plan–2011 Tier Description**

Employees covered by the 2011 Tier are fully vested for benefits upon earning 10 years of creditable service. Under the 2011 Tier, MoDOT and civilian employees may retire with full benefits upon the earliest of attaining:

- Age 67 and with 10 or more years of creditable service (active or terminated & vested);
- “Rule of 90” – at least age 55 with sum of member’s age and service equaling 90 or more (active only).

Active MoDOT and civilian employees may retire early with reduced benefits at age 62 with at least 10 years of creditable service.

The following provisions apply for uniformed patrol members of the 2011 Tier:

- Age 55 and with 10 or more years of creditable service (active only);
- Mandatory retirement at age 60 with no minimum service amount (active only).

Terminated and vested uniformed patrol employees may retire at age 67 with 10 or more years of creditable service.

The base benefit in the 2011 Tier is equal to 1.7% multiplied by the final average pay multiplied by years of creditable service. Members retiring under the Rule of 90, and uniform patrol members retiring at the mandatory retirement age (currently 60) or at age 55 with 10 years of creditable service, receive an additional temporary benefit until age 62. The temporary benefit is equivalent to 0.8% multiplied by final average pay multiplied by years of creditable service.

COLAs are provided annually based on 80% of the change in the CPI-U, up to a maximum rate of 5%.

The life income annuity payment option (with no provision for survivorship) and the life income with 120 or 180 months guaranteed payment options are available to all members. Joint and 50% or 100% survivorship options are available if married at the time of retirement. The reduction for the joint and 50% or 100% survivor options is based on the member’s age at retirement, as well as the age difference between the member and the survivor.

If a reduced joint and survivor option is chosen at the time of retirement and the spouse precedes the member in death, the benefit will revert back (pop-up) to a normal annuity, upon appropriate notification to MPERS.

Members may name a new spouse for survivor benefits if:

- They were single at retirement and since married;
- They elected a spouse option at the time of retirement, the spouse preceded the

member in death, and then a remarriage occurred.

The member has 1 year from the date of marriage to re-elect the payment option and name a new spouse.

All members who retire from active employment or long-term disability, or begin receiving work-related disability benefits, on or after January 1, 2011, are provided a \$5,000 death benefit payable to designated beneficiaries.

### **Contributions**

Beginning January 1, 2011, employee contributions of 4% of gross pay are required for those covered by the Year 2000 Plan-2011 Tier.

Employer contributions are determined through annual actuarial valuations. Administrative expenses are financed through contributions from participating employers and investment earnings.

Participating employers are required to make contributions to the plan based on the actuarially determined rate. Prior to August 13, 1976, contributions by all plan members were required. Accumulated employee contributions made prior to that time, plus interest, were refunded to applicable members. Maximum contribution rates were eliminated August 13, 1976. Detailed information regarding contributions can be found in Note 5.

## **NOTE 3 – DEPOSITS AND INVESTMENTS**

The Board of Trustees has established policies and procedures by which funds are invested. Section 104.150, RSMo., provides the authority for the Board to invest MPERS funds. Plan assets are invested in a diversified portfolio following prudent standards for preservation of capital, with the goal of achieving the highest possible rate of return consistent with MPERS' tolerance for risk. The Board of Trustees establishes MPERS' asset allocation policy, and may amend the policy. The following is MPERS' current asset allocation policy:

<b><u>Asset Class</u></b>	<b><u>Target Allocation</u></b>
Global Equity	30.0%
Private Equity	15.0%
Fixed Income	20.0%
Real Assets	7.5%
Real Estate	10.0%
Hedge Funds	10.0%
Opportunistic Debt	7.5%
Cash	0.0%

### **Note 3 (a) – Deposit and Investment Risk Policies**

#### **Concentration of Credit Risk**

Concentration of credit risk is the risk of loss attributed to the magnitude of the System's investment in a single issuer. Within the traditional asset classes (equities and fixed income), the consultant will aggregate exposures across asset classes to create measures of concentration including industries, countries and security issuer for Investment staff review.

#### **Investment Custodial Credit Risk**

Custodial credit risk is an investment risk that, in the event of the failure of the counterparty to a transaction, the System will not be able to recover the value of its investment or the collateral securities that are in the possession of an outside party. Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in the name of the System, and are held by either: a) the counterparty or b) the counterparty's trust department or agent but not in the System's name. It is the policy of the System to require

that all investments be clearly marked as to ownership and, to the extent possible, shall be registered in the name of the System.

### **Cash Deposit Custodial Credit Risk**

Cash deposit custodial credit risk is the risk that, in the event of the failure of depository financial institution, the System will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. Missouri state law requires that all public funds must be collateralized with acceptable securities having market values of at least 100% of the amount of funds on deposit (less any amount covered by FDIC insurance).

### **Market Risk**

Market risk is the risk that the fair value of an investment will be adversely impacted due to a change in value of the underlying market. The three primary market risks prevalent in the System's investment portfolio are equity prices, interest rates, and foreign currencies. Equity risk is the risk that stock prices fall and/or the volatility in the equity market increases. Interest rate risk is the risk that fixed income securities (or any investment primarily valued on a yield basis) will drop in value due to an increase in interest rates. Currency risk is the risk that changes to foreign exchange rates will adversely impact the fair value of non-U.S. Dollar denominated assets. The System protects the portfolio against market risks by adopting a diversified asset allocation that limits the amount of exposure to each underlying market risk. Market risks are also controlled by monitoring the types, amounts, and degree of risk that each investment manager takes for their specific mandate.

### **Investment Credit Risk**

Investment credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Unless authorized under a

separate Investment Management Agreement or operating agreement, it is the policy of the System to limit fixed income managers to purchasing securities that possess a minimum credit rating of "Baa" by Moody's and "BBB" by Standard & Poor's. Issues subsequently downgraded below these ratings must be brought to the attention of the Chief Investment Officer. Where counterparty risk is present, the System's investment managers seek to control credit risk through counterparty credit evaluations and approvals, counterparty credit limits and exposure monitoring procedures.

### **Note 3 (b) – Cash Deposits**

Cash balances include short-term securities held by the custodial bank to meet future obligations and operating balances held by the depository bank. As of June 30, 2017, MPERS had a carrying amount of deposits of (\$230,192), and a bank balance of \$457. The FDIC covered the bank balances. To maximize investment income, cash is invested in overnight repurchase agreements, thus causing the negative cash amount disclosed above. The balances in these repurchase agreements at June 30, 2017 totaled \$401,967. As of June 30, 2017, no investments were held as repurchase agreements that were uninsured or unregistered, with securities held by the counterparty or by its trust department or agent but not in MPERS' name.

### **Note 3 (c) – Concentrations**

No investments in any one organization (other than those issued or sponsored by the U.S. government and those in pooled investments) represent 5% of plan net position.

### **Note 3 (d) – Rate of Return**

For the year ended June 30, 2017, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 11.22%. The money-weighted rate of return expresses investment performance, net



of investment expense, adjusted for the changing amounts actually invested.

### **Note 3 (e) – Investments**

The following table shows MPERS' investments by type.

#### ***Summary of Investments by Type as of June 30, 2017***

	<b>Carrying Amount</b>	<b>Fair Value</b>
Government Obligations	\$269,449,652	\$278,549,207
Corporate Bonds	13,484,577	13,954,059
Stock and Rights/Warrants	234,434,350	358,551,039
Real Estate	220,658,853	241,412,274
Mortgages & Asset-Backed Securities	297,306,866	283,863,896
Hedge Funds	114,702,809	149,640,781
Limited Partnerships	636,962,049	668,702,307
Short-Term Investments	167,977,753	167,590,589
<b>Total Investments</b>	<b>\$1,954,976,909</b>	<b>\$2,162,264,152</b>

Certain investments are not listed on national exchanges, over-the-counter markets, nor do they have quoted market prices. Their valuation is based on the most current net asset values, independent appraisals, and/or good faith estimates of the investment's fair value provided by the general partner or portfolio manager, cash flow adjusted through fiscal year end. The estimated fair value of these investments may differ significantly from values that would have been used had a ready market existed. The following investments were priced using those methods and comprised 49% of the total fair value of the System's investments as of June 30, 2017:

Real Estate	\$241,412,274
Hedge Funds	149,640,781
Limited Partnerships	668,702,307
	<u>\$1,059,755,362</u>

### **Note 3 (f) – Fair Value Measurements**

MPERS categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The

hierarchy is based on the valuation inputs used to measure the fair value of the asset and give the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (level 1 measurements) and the lowest priority to unobservable inputs (level 3 measurements).

**Level 1:** Unadjusted quoted prices for identical instruments in active markets.

**Level 2:** Quoted prices for similar instruments in active markets; quoted prices for identical or similar instruments in markets that are not active; and model-derived valuations in which all significant inputs are observable.

**Level 3:** Values derived from valuation techniques in which significant inputs are unobservable.

Investments that are measured at fair value using the net asset value per share (or its equivalent) as a practical expedient are not classified in the fair value hierarchy.

**Investments Measured at Fair Value as of June 30, 2017**

<b>Investments by Fair Value Level</b>	<b>Fair Value</b>	<b>Level 1</b>	<b>Level 2</b>	<b>Level 3</b>
Short Term Securities	\$163,527,478	\$163,527,478	\$0	\$0
Debt Securities				
Collateralized Debt Obligations	189,429,902	0	75,881,332	113,548,570
Commercial Mortgage-Backed Securities	55,188,073	0	11,036,956	44,151,117
Corporate Bonds	3,215,221	0	3,215,221	0
Government Commercial Mortgage-Backed Securities	4,935,354	0	1,068,042	3,867,312
Government Mortgage-Backed Securities	35,787,050	0	22,263,894	13,523,157
Municipal Bonds	151,807,106	0	61,494,665	90,312,441
U.S. Government Agencies	77,752,255	0	77,752,255	0
U.S. Treasury Securities	55,859,205	0	55,859,205	0
Total Debt Securities	573,974,167	0	308,571,570	265,402,596
Equity Securities				
Consumer Discretionary	11,706,862	11,706,862	0	0
Consumer Staples	1,624,891	1,624,891	0	0
Energy	68,580,415	68,580,415	0	0
Equity Other	23,131,393	23,131,393	0	0
Financials	19,730,652	19,708,701	21,951	0
Health Care	6,228,069	6,228,069	0	0
Industrials	8,053,303	8,053,303	0	0
Information Technology	11,729,313	11,729,313	0	0
Materials	1,008,628	1,008,628	0	0
Real Estate	7,953,103	7,953,103	0	0
Telecommunication Services	2,363,848	2,363,848	0	0
Utilities	157,612	157,612	0	0
Total Equity Securities	162,268,088	162,246,137	21,951	0
Private Markets				
Private Equity	348,961,860	0	0	348,961,860
Real Estate	72,515,055	0	0	72,515,055
Real Assets	221,757,657	0	0	221,757,657
Opportunistic Debt	156,102,850	0	0	156,102,850
Total Private Markets	799,337,422	0	0	799,337,422
Investment Derivative Instruments				
Equity Futures	150,510	150,510	0	0
Equity Swaps	(218,263)	0	(218,263)	0
FX Forwards (liabilities)	(454,601)	0	(454,601)	0
Total Investment Derivative Instruments	(522,354)	150,510	(672,864)	0
<b>Total Investments by Fair Value Level</b>	<b>1,698,584,801</b>	<b>\$325,924,125</b>	<b>\$307,920,657</b>	<b>\$1,064,740,019</b>
Investments Measured at Net Asset Value				
Equity Long/Short	25,269,335			
Multi-Strategy	21,036,603			
In Liquidation	831,850			
Commodity Trading Advisors	19,288,635			
Activist Equity	27,305,446			
Event	11,518,711			
Fundamental Equity Market Neutral	15,219,650			
Global Asset Allocation	17,770,549			
Structured Credit -Relative Value	11,400,001			
Commingled International Equity Funds	315,501,388			
Total Investments Measured at Net Asset Value	465,142,169			
<b>Total Investments</b>	<b>\$2,163,726,971</b>			
<b>Reconciliation to Statement of Fiduciary Net Position</b>				
Total Investments Measured at Fair Value and Derivatives	\$2,163,726,971			
Investment Sales Receivable	(4,073,357)			
Investment Purchases Payable	8,186,805			
Accrued Interest and Income	(5,686,056)			
Accrued Expenses	109,789			
<b>Total Investments per Statement of Fiduciary Net Position</b>	<b>\$2,162,264,152</b>			

Investments listed as level 1 include equity securities and futures contracts where the price comes from an exchange.

observable interest rate and the underlying index.

Investments listed as level 2 include debt securities where an independent pricing evaluator had direct observable information including: trading volume, multiple sources of market data and benchmark spreads. FX forwards are included due to the valuation coming from observable forward rates on the underlying currencies. The equity index swap is included because the valuation inputs include an

Investments listed as level 3 include debt securities where an independent pricing evaluator did not have direct observable information and had limited market information for comparable securities. Significant inputs used in the valuation are not available aside from the evaluator providing the price. Direct investments in private equity, real estate, credit, and real assets are included because the valuation techniques utilize discounted cash flows or other non-observable market information by manager.

***Investments Measured at Net Asset Value as of June 30, 2017***

<b>Investments by Fair Value Level</b>	<b>Fair Value</b>	<b>Unfunded Commitments</b>	<b>Redemption Frequency (If Currently Eligible)</b>	<b>Redemption Notice Period</b>
<b>Hedge Fund</b>				
Equity Long/Short	\$25,269,335	\$0	Quarterly	45-60 Days
Multi-Strategy	21,036,603	0	Quarterly	60-90 Days
In Liquidation	831,850	0	n/a	n/a
Commodity Trading Advisors	19,288,635	0	Monthly	30 Days
Activist Equity	27,305,446	0	Yearly, Every 3 Years	90 Days
Event	11,518,711	0	Monthly	90 Days
Fundamental Equity Market Neutral	15,219,650	0	Monthly	90 Days
Global Asset Allocation	17,770,549	0	Monthly	5 Days
Structured Credit - Relative Value	11,400,001	0	Quarterly	60 Days
<b>Total Hedge Fund</b>	<b>149,640,781</b>	<b>0</b>		
<b>Commingled International Equity Funds</b>	<b>196,603,293</b>	<b>0</b>	<b>Daily, Monthly</b>	<b>0-30 Days</b>
Commingled International Equity Funds	118,898,095	0	Daily	90 Days
<b>Total Commingled International Equity Funds</b>	<b>315,501,388</b>	<b>0</b>		
<b>Total Investments at Net Asset Value</b>	<b>\$465,142,169</b>	<b>\$0</b>		
<b>Private Markets</b>				
Private Equity	\$348,961,860	\$117,074,892		
Real Estate	72,515,055	68,646,328		
Real Assets	221,757,657	61,038,200		
Opportunistic Debt	156,102,850	113,439,234		
<b>Total Private Markets</b>	<b>\$799,337,422</b>	<b>\$360,198,654</b>		

### **Hedge Funds**

**Equity Long/Short:** Consisting of three funds, this strategy invests in both long and short in U.S. and global equity securities, with a goal of adding growth and minimizing market exposure. Due to contractual lock-up restrictions, the value of these investments is eligible for redemption in the next six to nine months.

**Multi-Strategy:** The three funds that make up this group aim to pursue varying strategies in order to diversify risks and reduce volatility. Due to contractual lock-up restrictions, the value of these investments is eligible for redemption in the next six to nine months.

**Hedge Funds in Liquidation:** MPERS currently has a small investment in three hedge funds that are in liquidation. These funds have closed and MPERS is awaiting the sale of final assets.

**Commodity Trading Advisors:** MPERS currently has one fund focusing on a systematic strategy that follows medium-term trends. The value of this investment is eligible for redemption in the next two months.

**Activist:** Consisting of two funds, this strategy focuses on obtaining publicly traded shares of companies and effecting changes within the companies that it owns whether that be value creation through operational, financial or corporate governance changes. One fund's focus is on North American companies and the other fund's focus is on European and Nordic companies. Due to contractual lock-up restrictions and the necessity for activist managers to retain capital in order to realize the desired company changes, 50% of this strategy's investments are eligible for redemption on a rolling three-year basis. The remaining 50% are eligible for redemption on a rolling one-year basis.

**Event Driven:** Consisting of one fund, this strategy seeks to gain an advantage from pricing inefficiencies that may occur at the onset or aftermath of a merger, corporate action or related event. Due to contractual lock-up restrictions, the value of these investments is eligible for redemption in the next four months.

**Fundamental Equity Market Neutral:** Consisting of one fund, this strategy invests in both long/short equities capturing price differences and seeks to maintain a neutral exposure to the market by having no sector, industry, market capitalization, or country biases. Due to contractual lock-up restrictions, the value of these investments is eligible for redemption in the next four months.

**Global Asset Allocation:** Consisting of one fund, this strategy is highly diversified and uses fundamental research to developing systematic rules for trading positions. Due to contractual lock-up restrictions, the value of these investments is eligible for redemption in the next four months.

**Relative Value Hedge Funds:** Consisting of one fund, this strategy's main focus is to benefit from valuation discrepancies that may be present in related financial instruments by simultaneously purchasing or selling these instruments. Due to contractual lock-up restrictions, all funds are eligible for redemption within the next six months.

### **Commingled International Equity Funds**

MPERS invests in three international equity funds that are considered to be commingled in nature. Due to contractual lock-up restrictions, 70% of this capital is eligible for redemption in one month; the remaining 30% has daily liquidity.

### **Private Markets**

Private equity, real estate, real assets and opportunistic debt are the four asset classes that fall into the category of private market funds.

These funds invest in the equity or debt of private companies.

**Private Equity:** The private equity portfolio includes 17 direct fund investments and two fund of fund investments. These funds invest in private companies adding value through operational or industry expertise and vast networks. The majority of the private equity allocation is in buyout funds with a smaller portion in venture capital funds. These funds are not eligible for redemption. Distributions are received as underlying investments within the funds are liquidated, which on average can occur over the span of six to ten years.

**Real Estate:** The real estate portfolio consists of 20 real estate funds. The noncore real estate book includes 17 real estate funds and invests in value-add or opportunistic strategies. These funds are not eligible for redemption. Distributions are received as underlying investments within the funds are liquidated, which on average can occur over the span of six to ten years. The remaining three investments

are in core real estate funds. These funds are open-ended and are eligible for redemption on a daily basis.

**Real Assets:** The real asset portfolio contains 18 funds that invest in private energy, mining and shipping companies. The timber portfolio, which includes both ownership in timber funds and direct timber investments, is also within the real assets portfolio. The timber portfolio has 4 director timber investments and 1 investment under review with earnest money paid. These funds and investments are not eligible for redemption. Distributions are received as underlying investments and investments within the funds are liquidated, which on average can occur over the span of six to ten years.

**Opportunistic Debt:** The opportunistic debt portfolio, comprised of 25 funds, provide financing to private companies. While this portfolio has a U.S. bias, some funds invest internationally with exposures in Europe and Asia. These funds are not eligible for redemption. Distributions are received as underlying investments within the funds are liquidated, which on average can occur over the span of three to five years.

**Note 3 (g) – Investment Interest Rate Risk**

The following table summarizes the maturities of government obligations, corporate bonds,

convertible corporate bonds, mortgages, and asset-backed securities which are exposed to interest rate risk.

***Summary of Weighted Average Maturities as of June 30, 2017***

Investment Type	Fair Value	Investment Maturities (in years)			
		less than 1	1 - 5	6 - 10	more than 10
Asset-Backed Securities	\$192,390,185	\$0	\$404,674	\$101,341,702	\$90,643,809
Commercial Mortgage-Backed Securities	37,572,989	0	910,541	0	36,662,448
Corporate Bonds	7,479,140	0	0	0	7,479,140
Government Agencies	54,571,955	0	3,322,729	12,454,885	38,794,341
Government Bonds	48,267,931	0	0	0	48,267,931
Government Mortgage-Backed Securities	2,118,458	0	888,474	1,229,984	0
Government-issued Commercial Mortgage-Backed	34,230,228	0	0	0	34,230,228
Index Linked Govt Bonds	34,353,968	0	16,251,163	0	18,102,805
Municipal/Provincial Bonds	141,355,353	2,500,605	1,639,955	29,432,813	107,781,980
Non-Govt Backed C.M.O.s	17,552,036	0	0	0	17,552,036
Short Term Bills and Notes	12,557,511	12,557,511	0	0	0
<b>Grand Total</b>	<b>\$582,449,754</b>	<b>\$15,058,116</b>	<b>\$23,417,536</b>	<b>\$144,459,384</b>	<b>\$399,514,718</b>

**Note 3 (h) – Investment Credit Ratings**

The following table summarizes the credit ratings

of the government obligations, corporate bonds, mortgages, and asset-backed securities.

***Summary of Credit Ratings as of June 30, 2017***

<b>Investment Type</b>	<b>Quality Rating</b>	<b>Fair Value</b>
Asset-Backed Securities	AAA	\$59,020,076
Asset-Backed Securities	AA	48,249,411
Asset-Backed Securities	A	4,503,854
Asset-Backed Securities	BB	4,447,587
Asset-Backed Securities	not rated	76,169,257
Commercial Mortgage-Backed Securities	AAA	9,661,980
Commercial Mortgage-Backed Securities	AA	300,635
Commercial Mortgage-Backed Securities	BBB	100,250
Commercial Mortgage-Backed Securities	BB	411,132
Commercial Mortgage-Backed Securities	B	5,009,034
Commercial Mortgage-Backed Securities	CCC	977,951
Commercial Mortgage-Backed Securities	not rated	20,436,132
Commercial Mortgage-Backed Securities	us gov guar	675,875
Corporate Bonds	AA	1,090,590
Corporate Bonds	BBB	197,957
Corporate Bonds	not rated	6,190,593
Government Agencies	AA	47,004,796
Government Agencies	us gov guar	7,567,159
Government Bonds	us gov guar	48,267,931
Government Mortgage-Backed Securities	not rated	1,563,712
Government Mortgage-Backed Securities	us gov guar	29,973,524
Govt issue Commercial Mortgage-Backed Securities	us gov guar	4,811,450
Index Linked Government Bonds	us gov guar	34,353,968
Municipal/Provincial Bonds	AAA	39,583,247
Municipal/Provincial Bonds	AA	89,887,838
Municipal/Provincial Bonds	A	4,981,837
Municipal/Provincial Bonds	not rated	6,902,431
Non-Government Backed C.M.O.s	AA	173,600
Non-Government Backed C.M.O.s	A	610,563
Non-Government Backed C.M.O.s	BBB	272,948
Non-Government Backed C.M.O.s	BB	125,308
Non-Government Backed C.M.O.s	B	448,028
Non-Government Backed C.M.O.s	CCC	1,035,824
Non-Government Backed C.M.O.s	CC	143,415
Non-Government Backed C.M.O.s	D	4,607,636
Non-Government Backed C.M.O.s	not rated	10,134,714
Short Term Bills and Notes	us gov guar	12,557,511
<b>Total</b>		<b><u>\$582,449,754</u></b>

**Note 3 (i) – Investment Foreign Currency Risk**

Currency risk is the risk that changes to foreign exchange rates will adversely impact the fair value of non-U.S. Dollar denominated assets. The following table summarizes MPERS' exposure to foreign currencies for all assets that are held in custody at the System's custodial

bank. MPERS' has exposure to foreign currencies in other areas of the portfolio, such as commingled international funds, hedge funds and private partnerships, which are held in the custody of other banks acting as administrators for the funds.

***Exposure to Foreign Currency Risk as of June 30, 2017***

Foreign Currency	Equities	Real Estate/ Partnerships	Cash	Total
Australian Dollar	\$692,677	\$0	\$0	\$692,677
British Pound Sterling	737,093	11,577,703	1,216,586	13,531,382
Canadian Dollar	155,408	0	0	155,408
Euro	2,186,526	16,038,511	89,539	18,314,576
Hong Kong Dollar	1,370,117	0	0	1,370,117
Japanese Yen	1,631,184	0	0	1,631,184
Singapore Dollar	374,591	0	0	374,591
<b>Total Exposure Risk</b>	<b>\$7,147,596</b>	<b>\$27,616,214</b>	<b>\$1,306,125</b>	<b>\$36,069,935</b>

**Note 3 (j) – Securities Lending**

In accordance with the Board of Trustees' investment policy, MPERS participates in a securities lending program. The Northern Trust Company administers the program. There are no restrictions on the amount of securities that may be lent.

Securities that may be loaned include U.S. government and agency securities, corporate equity, and fixed income securities. Collateral may include cash, U.S. government securities and irrevocable letters of credit. U.S. securities are loaned in exchange for collateral valued at 102% of the fair value of the securities, plus any accrued interest. Non-U.S. securities are loaned in exchange for collateral valued at 105% of the fair value of the securities, plus any accrued interest. On June 30, 2017, MPERS had no credit risk exposure to borrowers, since the amount of collateral exceeded the amount of the loans.

Non-cash collateral cannot be pledged or sold unless the borrower defaults. The average term of the System's loans was approximately 125 days as of June 30, 2017. Cash open collateral is invested in a short-term investment pool, which had an interest sensitivity of 33 days as of June 30, 2017. Cash collateral may also be invested separately in "term loans", in which case the investments match the loan term. These loans can be terminated on demand by either lender or borrower. There were no known violations of legal or contractual provisions, or borrower or lending agent default losses. There were no dividends or coupon payments owing on the securities lent. Securities lending earnings are credited on approximately the fifteenth day of the following month.

Indemnification deals with a situation in which a client's securities would not be returned due to the insolvency of a borrower and Northern Trust would fail to live up to its contractual



responsibilities relating to the lending of those securities. Northern Trust's responsibilities include performing appropriate borrower and collateral investment credit analyses and demanding adequate types and levels of collateral.

The collateral held (including both cash collateral recognized in the Statement of Fiduciary Net Position and non-cash collateral) is:

***Collateral Held as of June 30, 2017***

<b>Investment Type</b>	
Equities	\$31,876,826
Government & government sponsored securities	26,512,633
<b>Total</b>	<b>\$58,389,459</b>

**Note 3 (k) – Derivatives**

A derivative financial instrument is an investment whose value depends on the values of one or more underlying assets, financial indexes, or commodity prices. These investments include futures contracts, options contracts, and forward foreign currency exchange. Derivative financial instruments involve credit risk and market risk, as described in Note 3 (a), in varying levels.

Through MPERS' external managers, MPERS holds investments in futures contracts, swap contracts, options contracts, and forward foreign currency exchange contracts. MPERS enters futures and swaps contracts to gain

exposure to certain markets and enters into forward foreign exchange contracts primarily to hedge foreign currency exposure.

The notional value related to these derivative instruments is generally not recorded on the financial statements; however, the change in fair value of these instruments is incorporated in performance. The notional/fair value of \$216,970,814 for the various contracts in MPERS' portfolio as of June 30, 2017, is recorded in investments on the Statement of Fiduciary Net Position. The change in fair value of \$16,944,180 for the year ended June 30, 2017, is recorded in investment income on the Statement of Changes in Fiduciary Net Position.

***Investment Derivatives as of June 30, 2017***

<b>Type</b>	<b>Classification</b>	<b>Notional/ Fair Value</b>	<b>Unrealized Gain (Loss)</b>
Futures Contracts	Investments, at fair value	\$210,481,171	\$15,329,411
Swap Contracts	Investments, at fair value	26,936,247	2,922,515
Rights/Warrants	Investments, at fair value	11,828	(192)
Foreign Currency Forward Contracts	Investments, at fair value	(20,458,432)	(1,307,554)
<b>Total</b>		<b>\$216,970,814</b>	<b>\$16,944,180</b>

Through the use of derivatives, MPERS is exposed to risk that the counterparties involved in the contracts are unable to meet the terms of their obligation. MPERS' investment managers seek to control this risk through counterparty credit evaluations and approvals, counterparty

credit limits, and exposure monitoring procedures. MPERS anticipates the counterparties will be able to satisfy their obligations under the contracts. The associated counterparty's credit rating is an A-.

## NOTE 4 – RECEIVABLES

*Receivables as of June 30, 2017*

<b>Type</b>	
Contributions-MoDOT	\$5,323,101
Contributions-MSHP Non-Uniformed	1,169,172
Contributions-MSHP Uniformed	2,026,588
Contributions-Retirement System	195,302
Commission Recapture	758
Securities Lending	51,731
Investment Interest & Income	5,686,056
Investment Sales	4,073,357
<b>Total</b>	<b><u><u>\$18,526,065</u></u></b>

## NOTE 5 – CONTRIBUTIONS

MoDOT, MSHP, and MPERS make contributions to the System, as do employees covered under the Year 2000 Plan–2011 Tier. MPERS permanent funding policy provides for actuarially determined employer contributions using the entry-age normal cost method on a closed group basis (consisting of normal cost and amortization of any unfunded accrued liabilities over a 30-year period, beginning July 1, 2006). (The objective is to reduce the period by one year each year.) A temporary accelerated policy has been adopted where the total contribution is based on entry-age normal cost plus a 15-year amortization period for unfunded retiree liabilities and a 30-year amortization period for other unfunded liabilities. Both amortization periods are closed periods starting July 1, 2010. This temporary accelerated policy was adopted by the MPERS' Board of Trustees on September 17, 2009, and will remain in effect until such time as the retiree liability becomes 100% funded or the permanent policy

produces a higher contribution rate. Actuarially determined rates, expressed as percentages of annual covered payroll, provide for amounts sufficient to fund those benefits designated by state statute to be funded in advance. Actuarial assumptions used to compute contribution requirements are the same as those used to compute the pension benefit obligation. The employee contribution rate for members of the Year 2000 Plan–2011 Tier is set by statute.

Required employer contributions totaling \$206,562,924 for fiscal year 2017, represent funding of normal costs and amortization of the unfunded accrued liability. Actual contributions made were 100% of required contributions. Contribution rates as determined by the System's actuary for the year ended June 30, 2017, are shown in the following table. The Board established actual rates to be the same as the actuarially determined rates.

### Contribution Rates

MoDOT, MPERS & Civilian Patrol	Uniformed Patrol	2011 Tier Employee
58.00%	58.00%	4.00%

At the September 26, 2014 Board meeting, the Board adopted the use of a contribution rate stabilization reserve that would result in an MPERS employer contribution rate similar to the fiscal year 2015 rates. The reserve is intended to keep the contribution relatively level over time and may be used if the investment market experiences a

downturn in the future. The Board further adopted (in February 2015) that the employer contribution rate would not fall below 58% unless 1) the fund became fully funded or 2) the contribution stabilization reserve reached \$250 million. The balance of the reserve as of June 30, 2017, was \$219,560,390.

#### **NOTE 6 – DEFERRED RETIREMENT OPTION PROGRAM**

MPERS currently provides a BackDROP option. This is an election made at the time of actual retirement. In effect, it provides members an option to elect to receive a portion of their benefits

as cash. Since the election is not made until the member actually retires, the option is not treated as a DROP provision in accordance with generally accepted accounting principles.

#### **NOTE 7– NET PENSION LIABILITY OF EMPLOYERS**

The components of the net pension liability of the employers at June 30, 2017, were as follows:

Total pension liability	\$3,802,443,730
Plan fiduciary net position	<u>(2,169,775,040)</u>
Employers' net pension liability	<u>\$1,632,668,690</u>

Plan fiduciary net position as a percentage of the total pension liability	57.06%
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Covered Employee Payroll	\$356,515,416
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Employers' net pension liability as a percentage of covered employee payroll	457.95%
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#### **Actuarial Assumptions**

The total pension liability amounts were determined by actuarial valuations as of June 30, 2017, using the following actuarial assumptions, applied to all prior periods included in the measurement:

Inflation	3.0%
Salary Increases	3.5% to 11%
Investment Rate of Return	7.75%

The mortality tables, for post-retirement mortality, used in evaluating allowances to be paid to non-disabled pensioners were the R-P 2000 Combined Healthy Mortality Tables projected 16 years and set back 1 year for males and females. Pre-retirement mortality used was 70% for males and 50% for females of the post-retirement tables set back 1 year for males and set back 1 year for females. Disabled pension mortality was based on PBGC Disabled Mortality Tables. The healthy mortality tables include a margin for mortality improvement. The margin is in the 16-year projection. The disabled mortality tables do not include a margin for mortality improvement.

The long-term (30 year) expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by

adding expected inflation. Best estimates of arithmetic real rates of return were adopted by the plan's trustees after considering input from the plan's investment consultants and actuary. These estimates for each major asset class included in MPERS' target asset allocation as of June 30, 2017, (see NOTE 3) are summarized in the following table:

<b>Asset Class</b>	<b>Long-Term Expected Real Rate of Return</b>
Global Equity	4.80%
Private Equity	6.50%
Fixed Income	0.50%
Opportunistic Debt	4.50%
Real Assets	4.75%
Real Estate	2.75%
Hedge Funds	2.75%

#### **Discount Rate**

A single discount rate of 7.75% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.75%. The projection of cash flows used to determine this single discount rate assumed that plan member

contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The employers pay the same contribution rate for each employee regardless of the plan the employee was hired under. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Regarding the sensitivity of the net pension liability to changes in the single discount rate, the following presents the plan's June 30, 2017 net pension liability, calculated using a single discount rate of 7.75%, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is 1-percentage-point lower or 1-percentage-point higher:

#### **Current Single Discount**

	<b>1% Decrease 6.75%</b>	<b>Rate Assumption 7.75%</b>	<b>1% Increase 8.75%</b>
Net Pension Liability	\$2,075,474,870	\$1,632,668,690	\$1,262,285,947

### **NOTE 8 – EMPLOYER PROPORTIONATE SHARE**

MPERS, as the administrative agent for the pension system, is also an employer of the pension system. The administrative expenses of the pension system are included in the deductions to the pension system's fiduciary net position. While the employer contributions of the other participating employers are funded from outside revenue sources, the employer contributions of MPERS are funded from sources already recognized as revenues, such as earnings on plan investments or

contributions paid by the other participating employers. Attempting to allocate a portion of the net pension liability to MPERS as an employer would result in an allocation of the net pension liability to the other participating employers. Accordingly, MPERS excludes its contributions from the employer proportionate share calculation for the reporting of a net pension liability, by assigning itself a proportionate share of 0%. This exclusion, in essence, shifts the portion of the net

pension liability that would accrue to MPERS to the other participating employers.

#### **NOTE 9 – PERSONAL SERVICES AND RETIREMENT PLAN**

MPERS employed 16 full-time employees and 1 part-time employee on June 30, 2017. Seven former MPERS employees have retired. Full-time employees are members of the System (see Note 8). For these employees, MPERS accrued 58.00% of payroll during FY2017, amounting to \$1,087,268.

The amounts for FY2017 and the three preceding years are shown below. These amounts are recorded as both a contribution and administrative expense. Information regarding the retirement plans can be found in Notes 2 and 5.

##### **Net Obligations**

Year Ended June 30	Annual Contribution Accrual	
	Percent	Dollars
2015	58.76	907,064
2016	58.05	996,378
2017	58.00	1,087,268

#### **NOTE 10 – OTHER POST-EMPLOYMENT BENEFITS (OPEB)**

In addition to the retirement benefits described previously, MPERS provides a portion of health care insurance through the MoDOT and MSHP Medical and Life Insurance Plan (Insurance Plan) in accordance with Missouri State statutes. The Insurance Plan is considered an agent multiple-employer defined benefit plan administered by MoDOT. Medical insurance benefits are established by the Insurance Plan's Board of Trustees and are approved by the Missouri Highways and Transportation Commission. Benefits include general inpatient and outpatient medical services; mental, nervous and substance abuse care; and prescriptions. Eligible members are employees who retired from the System with a minimum of 5 years of service and who participate in the Insurance Plan. MoDOT issues a publicly available financial report that includes financial statements and required supplementary information for the Insurance Plan. Requests for this report should be addressed to MoDOT,

Controller's Division, P.O. Box 270, Jefferson City, MO 65102.

Employer and member contributions are established by the Insurance Plan's Board of Trustees and are approved by the Missouri Highways and Transportation Commission. Premiums vary by coverage categories, which include retirees, certain disabled employees, spouses, certain dependents, and survivors of deceased employees and retirees. Member and employer required contribution rates average approximately 31.4% and 68.6%, respectively. The Insurance Plan is financed on a pay-as-you-go basis and is an internal service fund of MoDOT.

MoDOT's actuarial valuations for the Insurance Plan are performed biennially. The July 1, 2015 actuarial valuation was used for the FY2016 and FY2017 financial statements. For this period the annual required contribution (ARC) is equal to the annual OPEB cost. MPERS contributed \$45,293 in

FY2017 (49.38% of the ARC), including implicit rate subsidies. Although funding is not related to payroll amounts, an equivalent ARC rate would be 4.79% of annual covered payroll of \$1,912,145 for

FY2017. MPERS' share of the net OPEB obligation was \$715,962 at June 30, 2017. MPERS' share of the changes in the Insurance Plan's net OPEB obligation is shown as follows:

**OPEB Cost and Obligation for the Year Ended June 30, 2017**

<b>Type</b>	
Normal Cost	\$37,661
Amortization Payment	50,520
Interest	30,734
Adjustment to ARC	(37,829)
Annual OPEB Cost	81,086
Contributions	(45,293)
Increase in Net OPEB Obligation	35,793
Net OPEB Obligation - Beginning of Year	680,169
Net OPEB Obligation - End of Year	\$715,962
% of Annual OPEB Cost Contributed	55.9%

MPERS' annual OPEB cost, percentage of OPEB cost contributed, and net OPEB obligation for the

FY2017 and each of the two preceding years is as follows:

<b>Year Ended June 30</b>	<b>Annual OPEB Cost</b>	<b>Percentage of OPEB Cost Contributed</b>	<b>Net OPEB Obligation</b>
2015	\$ 77,435	42.60	\$ 643,809
2016	81,653	55.50	680,169
2017	81,086	55.90	715,962

Because the Insurance Plan is an internal service fund of MoDOT, the Insurance Plan's assets have not been set aside. Because of this, there is no actuarial value of assets, so the entire actuarial accrued liability (AAL) is unfunded. Based on an

actuarial report dated July 1, 2015, MPERS' portion of the AAL is \$908,347, which is equal to MPERS' portion of the unfunded actuarial accrued liability (UAAL), as shown below.

**Actuarial Accrued Liability**

Actuarial Accrued Liability	\$908,347
Actuarial Value of Assets	0
Unfunded Actuarial Accrued Liability (UAAL)	\$908,347
Funded Ratio (Actuarial Value of Plan Assets/AAL)	0%
Covered Payroll	\$1,912,145
UAAL as a Percentage of Covered Payroll	48%

Actuarial valuations of an ongoing plan reflect long-term perspective and involve estimates of

the value of reported amounts and assumptions about the probability of occurrence of events far

into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. These calculations are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. A schedule of funding progress is presented as required supplementary information following the notes to the financial statements. The schedule of funding progress represents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing relative to the AAL for benefits.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employers and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. The actuarial methods and assumptions utilized in the valuation are shown on the following table.

#### **Actuarial Methods and Assumptions**

Actuarial Cost Method	Projected Unit Credit
UAAL Amortization Method	Level Dollar Amount
UAAL Amortization Period	30 Years
UAAL Amortization Approach	Open
Investment Return (Discount) Rate	4.0%
Healthcare Cost Trend Rate	7%, Decreasing to 4.5% in 2025
Admin Expense Trend (Inflation) Rate	4.0%

#### **NOTE 11 - CAPITAL ASSETS**

##### **Summary of Changes in Capital Assets**

	6/30/2016 Balance	Additions	Deletions/ Retirements	6/30/2017 Balance
Land	\$84,000	\$0	\$0	\$84,000
Building	581,619	0	0	581,619
Furniture, Equipment and Software	3,517,189	4,832	(7,241)	3,514,780
Less: Accumulated Depreciation	(2,613,708)	(369,615)	7,241	(2,976,082)
<b>Total</b>	<b>\$1,569,100</b>	<b>(\$364,783)</b>	<b>\$0</b>	<b>\$1,204,317</b>

#### **NOTE 12 - RISK MANAGEMENT**

MPERS is exposed to various risks of loss related to natural disasters, asset theft or damage, errors and omissions, torts, and employee injuries.

MPERS has purchased commercial insurance related to capital asset loss and damage. Ancillary coverage provided through the property

policy includes coverage for accounts receivable, loss of money and securities, employee dishonesty, and forgery and alterations. MPERS carries a \$2 million umbrella liability policy. MPERS has coverage through Missouri Highway and Transportation Commission's Self-Insurance Fund related to workers' compensation. MPERS' has also purchased a directors and officers policy with \$1 million aggregate coverage. This coverage is inclusive of legal defense costs and carries a \$35,000 deductible. The State's Legal

Expense Fund covers all state employees and officers, and MPERS has purchased surety bonds for the executive director and staff. Settlements have not exceeded coverages for each of the past three fiscal years.

MPERS has a disaster recovery plan that provides for continued computer operations at a remote location should the retirement office be unavailable for normal operations.

#### **NOTE 13 – SUBSEQUENT EVENT**

In July 2017, legislation was signed into law that allows the Board to offer former vested members a voluntary one-time lump sum distribution, payable in 2018, as an alternative to receiving a monthly installment payable at a future date. The buyout calculation will be 50% of the

present value of the future monthly annuity, based on salary and service on record as of October 2017. As it is unknown how many former vested members will elect the buyout, potential savings cannot be determined.



# REQUIRED SUPPLEMENTARY INFORMATION

## Schedule of the Employers' Net Pension Liability As of June 30,

	2017	2016	2015	2014	2013
Total Pension Liability	\$3,802,443,730	\$3,761,733,004	\$3,715,845,651	\$3,650,241,741	\$3,583,975,559
Plan Fiduciary Net Position	2,169,775,040	1,992,073,946	2,009,367,134	1,957,456,213	1,685,732,710
<b>Employers' Net Pension Liability</b>	<b>\$1,632,668,690</b>	<b>\$1,769,659,058</b>	<b>\$1,706,478,517</b>	<b>\$1,692,785,528</b>	<b>\$1,898,242,849</b>
Plan Fiduciary Net Position as a % of Total Pension Liability	57.06%	52.96%	54.08%	53.63%	47.04%
Covered Employee Payroll	\$356,515,416	\$344,635,441	\$342,264,593	\$336,590,797	\$323,205,767
Employers' Net Pension Liability as a % of Employee Covered Payroll	457.95%	513.49%	498.58%	502.92%	587.32%

*Note: These schedules are intended to present information for 10 years, but may be built prospectively. Additional years will be displayed as they become available.*

## Schedule of Changes in the Employers' Net Pension Liability Year Ended June 30,

	2017	2016	2015	2014	2013
<b>Total Pension Liability</b>					
Service Cost	\$ 45,713,403	\$ 45,441,305	\$ 45,358,095	\$ 44,739,603	\$ 44,446,279
Interest on the Total Pension Liability	283,568,441	280,432,068	275,284,910	270,525,608	265,339,848
Difference Between Expected and Actual Experience	(37,286,966)	(39,810,009)	(13,324,219)	(17,614,321)	(13,690,794)
Assumption Change	0	0	0	0	204,396,180
Benefit Payments	(246,617,775)	(236,488,629)	(236,905,323)	(227,958,108)	(220,623,394)
Refunds	(321,328)	(198,106)	(107,395)	(18,686)	(29,300)
Disability Premiums	(1,620,418)	(1,567,825)	(1,554,676)	(1,531,578)	(1,512,685)
Transfers to Other Retirement Systems	(2,724,631)	(1,921,451)	(3,147,482)	(1,876,336)	(629,246)
<b>Net Change in Total Pension Liability</b>	<b>40,710,726</b>	<b>45,887,353</b>	<b>65,603,910</b>	<b>66,266,182</b>	<b>277,696,888</b>
<b>Total Pension Liability - Beginning</b>	<b>3,761,733,004</b>	<b>3,715,845,651</b>	<b>3,650,241,741</b>	<b>3,583,975,559</b>	<b>3,306,278,671</b>
<b>Total Pension Liability - Ending (a)</b>	<b>\$ 3,802,443,730</b>	<b>\$ 3,761,733,004</b>	<b>\$ 3,715,845,651</b>	<b>\$ 3,650,241,741</b>	<b>\$ 3,583,975,559</b>
<b>Plan Fiduciary Net Position</b>					
Contributions - Employer	\$ 206,562,924	\$ 199,609,396	\$ 200,638,571	\$ 183,353,841	\$ 170,836,117
Contributions - Employee	4,891,932	3,482,513	3,294,162	2,260,563	1,139,450
Pension Plan Net Investment Income	220,301,741	21,432,095	92,645,571	319,445,780	198,141,088
Benefit Payments	(246,617,775)	(236,488,629)	(236,905,323)	(227,958,108)	(220,619,035)
Refunds	(321,328)	(198,106)	(107,395)	(18,686)	(29,300)
Disability Premiums	(1,620,418)	(1,567,825)	(1,554,676)	(1,531,578)	(1,512,685)
Pension Plan Administrative Expense	(4,515,458)	(4,370,860)	(4,066,944)	(3,736,355)	(2,997,225)
Net Transfers	(980,524)	808,228	(2,033,045)	(91,954)	(629,246)
<b>Net Change in Plan Fiduciary Net Position</b>	<b>177,701,094</b>	<b>(17,293,188)</b>	<b>51,910,921</b>	<b>271,723,503</b>	<b>144,329,164</b>
<b>Plan Fiduciary Net Position - Beginning</b>	<b>1,992,073,946</b>	<b>2,009,367,134</b>	<b>1,957,456,213</b>	<b>1,685,732,710</b>	<b>1,541,403,546</b>
<b>Plan Fiduciary Net Position - Ending (b)</b>	<b>\$ 2,169,775,040</b>	<b>\$ 1,992,073,946</b>	<b>\$ 2,009,367,134</b>	<b>\$ 1,957,456,213</b>	<b>\$ 1,685,732,710</b>
<b>Employers' Net Pension Liability - Ending (a) - (b)</b>	<b>\$ 1,632,668,690</b>	<b>\$ 1,769,659,058</b>	<b>\$ 1,706,478,517</b>	<b>\$ 1,692,785,528</b>	<b>\$ 1,898,242,849</b>

*Note: These schedules are intended to present information for 10 years, but may be built prospectively. Additional years will be displayed as they become available.*

## REQUIRED SUPPLEMENTARY INFORMATION

### Schedule of Employers' Contributions Last 10 Fiscal Years

	Actuarially Determined Contribution	Actual Contributions	Contribution Deficiency (Excess)	Covered Employee Payroll	Contributions as a Percentage of Employee Covered Payroll
2008	\$ 123,323,265	\$ 123,323,265	\$ 0	\$ 375,527,604	32.84
2009	122,613,975	122,613,975	0	379,140,306	32.34
2010	124,052,534	124,052,534	0	376,258,823	32.97
2011	149,952,750	149,952,750	0	363,345,651	41.27
2012	164,884,467	164,884,467	0	344,514,139	47.86
2013	170,836,117	170,836,117	0	329,863,134	51.79
2014	183,353,841	183,353,841	0	336,799,855	54.44
2015	200,638,571	200,638,571	0	342,211,446	58.63
2016	199,609,396	199,609,396	0	344,154,131	58.00
2017	206,562,924	206,562,924	0	356,142,972	58.00

### Schedule of Investment Returns Last 10 Fiscal Years

Fiscal Year Ended June 30	Annual Money-Weighted Rate of Return
2008	-2.29%
2009	-24.88%
2010	12.72%
2011	21.57%
2012	2.80%
2013	13.37%
2014	17.58%
2015	6.62%
2016	1.02%
2017	11.22%

## REQUIRED SUPPLEMENTARY INFORMATION

### Notes to Required Supplementary Information

The information presented in the required supplementary schedules was determined as part of the actuarial valuation at the dates indicated. Additional information as of the latest actuarial valuation follows:

Valuation Date .....	June 30, 2017
Actuarial Cost Method.....	Entry Age
Amortized Method .....	Level Percentage of Payroll, Closed
Remaining Amortization Period.....	15 Years (single equivalent period)
Asset Valuation Method .....	3-Year Smoothed Market: 20% Corridor
Inflation .....	3.0% (price inflation)
Actuarial Assumptions:	
Investment Rate of Return.....	7.75%
Projected Salary Increase.....	3.5% to 11% (including 3.5% wage inflation)
Cost-of-Living Adjustments.....	2.4% Compound

## REQUIRED SUPPLEMENTARY INFORMATION

### Other Post-Employment Benefit Plan (OPEB) Schedule of Funding Progress for MoDOT and MSHP Medical and Life Insurance Plan

Year Ended June 30	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
2008	\$0	\$1,178,303	\$1,178,303	0%	\$949,751	124%
2010 <sup>(1)</sup>	0	1,036,681	1,036,681	0%	930,172	111%
2012	0	1,048,333	1,048,333	0%	960,456	109%
2014	0	857,676	857,676	0%	1,203,673	71%
2016	0	908,347	908,347	0%	1,744,734	52%

<sup>(1)</sup>New assumptions adopted.

Actuarial valuations are performed biennially. The July 1, 2015 actuarial valuation was used for FY2017 and FY2016 financial statements, the July 1, 2013 actuarial valuation was used for FY2015 and FY2014 financial statements, and the July 1, 2011 actuarial valuation was used for FY2012 and FY2013 financial statements, the July 1, 2009 actuarial valuation was used for FY2010 and FY2011 financial statements, and the July 1, 2007 actuarial valuation was used for FY2008 and FY2009 financial statements. This reporting requirement is being implemented prospectively, as prior years' data is not available.

Because this plan is an internal service fund of MoDOT, assets have not been set aside. Therefore, there is no actuarial value of assets. This results in a calculated funded ratio of zero percent.

### Notes to the OPEB Schedule of Funding Progress

The information presented in the above schedule was determined as part of the actuarial valuation at the date indicated. Additional information as of the latest actuarial valuation follows:

Valuation Date .....	July 1, 2015
Actuarial Cost Method.....	Projected Unit Credit
UAAL Amortization Method.....	Level Dollar Amount
UAAL Amortization Period.....	30 Years
UAAL Amortization Approach .....	Open
Investment Return (discount) Rate .....	4.0%
Healthcare Cost Trend Rate.....	7.0%, Decreasing to 4.5% in 2025
Admin Expense Trend (Inflation) Rate .....	4.0%

## Supplementary Information

### Schedule of Administrative Expenses For The Year Ended June 30, 2017

#### Personnel Services:

Salary Expense	\$1,912,145
Employee Benefit Expense	1,480,485
<b>Total Personnel Services</b>	<b>3,392,630</b>

#### Professional Services:

Actuarial Services	107,950
Audit Services	46,000
Legislative Consultant	30,000
Investment Special Consulting	15,000
Insurance Consultant	6,000
Other Consultant Fees	1,807
Fiduciary Insurance	11,830
IT Hosting and Support	226,477
Other	3,562
<b>Total Professional Services</b>	<b>448,626</b>

#### Miscellaneous:

Depreciation	369,827
Meetings/Travel/Education	90,139
Equipment/Supplies	67,094
Printing/Postage	32,720
Bank Service Charge	9,036
Building Expenses	50,751
Other	54,635
<b>Total Miscellaneous</b>	<b>674,202</b>

<b>Total Administrative Expenses</b>	<b>\$4,515,458</b>
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## Supplementary Information

### Schedule of Investment Expenses

For the Year Ended June 30, 2017

#### Investment Income Expenses:

##### Management and Performance Fees

Global Equity	\$2,346,355
Fixed Income Core	127,852
Opportunistic Debt	4,930,597
Real Estate	4,964,523
Private Equity	4,510,209
Real Assets	6,221,404
Hedge Funds	5,558,941
Cash	646,161
<b>Total Management and Performance Fees</b>	<b>29,306,042</b>

Investment Custodial Fee	54,308
Performance Management	173,663
General Consultant (Monitoring) Fee	322,059
Other Investment Expenses	604,802
<b>Total Investment Income Expenses</b>	<b>\$30,460,874</b>

#### Securities Lending Expenses:

Borrower Rebates	\$154,991
Bank Fees	118,810
<b>Total Securities Lending Expenses</b>	<b>\$273,801</b>

## Supplementary Information

### Schedule of Consultant and Professional Expenses

For the Year Ended June 30, 2017

<u>Professional/Consultant</u>	<u>Nature of Service</u>	
Levi, Ray & Shoup, Inc.	Information Technology	\$178,221
Gabriel, Roeder, Smith & Co.	Actuarial	107,950
Williams-Keepers, LLC	Financial Audit	46,000
Huber & Associates	Information Technology	44,055
Michael G. Winter Consultants, LLC	Legislative Consulting	30,000
Sikich, LLP	Information Technology	4,201
Evercore Group LLC	Market Research	15,000
Charlesworth Benefits	Risk Management Consulting	6,000
Alliant Insurance Services, Inc.	Director's & Officer's Insurance	10,712
Thompson Coburn, LLP	Legal Consulting	1,807
MO Division of Employment Security	Death Audit Services	456
LexisNexis Risk Data Management	Death Audit Services	600
MO Dept. of Health & Senior Services	Death Audit Services	630
Alliant Insurance Services, Inc.	Employee Crime Bond	1,118
The Berwyn Group	Death Audit Services	1,876
<b>Total Operating Consultant and Professional Expenses</b>		<b><u><u>\$448,626</u></u></b>
New England Pension Consultants	General Consulting/Monitoring	\$322,059
The Northern Trust Company	Performance Management	173,663
The Northern Trust Company	Investment Custodian	54,308
<b>Total Investment Consultant and Professional Expenses</b>		<b><u><u>\$550,030</u></u></b>

**MISSOURI DEPARTMENT OF TRANSPORTATION  
AND HIGHWAY PATROL EMPLOYEES'  
RETIREMENT SYSTEM**

**MANAGEMENT LETTER**

**JUNE 30, 2017**



November 8, 2017

To the Board of Trustees and Management of the  
Missouri Department of Transportation and  
Highway Patrol Employees' Retirement System

In planning and performing our audit of the financial statements of the Missouri Department of Transportation and Highway Patrol Employees' Retirement System (the System) for the year ended June 30, 2017, in accordance with U.S. generally accepted auditing standards, we considered the System's internal control over financial reporting (internal control) as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the System's internal control. Accordingly, we do not express an opinion on the effectiveness of the System's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Systems' financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses. In addition, because of inherent limitations in internal control, including the possibility of management override of controls, misstatements due to error or fraud may occur and not be detected by such controls. Given these limitations, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

However, we did become aware of certain deficiencies in internal control that we consider to be significant deficiencies. The following items summarize our comments and suggestions regarding those deficiencies.

## **CONTINUING RECOMMENDATION**

### **3<sup>rd</sup> PARTY INFORMATION TECHNOLOGY (IT) PROVIDER CONTROLS**

During the 2014 fiscal year, the System contracted with a 3<sup>rd</sup> party IT provider to host the System's pension administration system and associated lines of business applications. We noted the System has not received a Service Organization Controls (SOC) 2 report from this IT provider. SOC 2 reports are examination engagements undertaken by a service auditor to report on controls at an organization that provides services to user entities when those controls are likely to be relevant to user entities' internal control over financial reporting. These reports specifically address controls related to security, availability, processing integrity, confidentiality, and privacy. As such, we were unable to determine if the controls in place at the 3<sup>rd</sup> party IT

provider adequately address risks related to physical security, change management, and backup & recovery. The System could be putting its information at risk if the IT provider has not implemented proper controls.

We recommend the System request the IT provider make available a SOC 2, Type 2 report. The System can then use this information to assess the adequacy of controls in place at the IT provider as well as determine the extent of controls the System should implement to minimize its risk in this area.

*Status: Management has initiated discussions with the 3<sup>rd</sup> party IT provider requesting they have the necessary testing performed to issue a SOC report. The 3<sup>rd</sup> party IT provider is currently having an examination performed and plans to issue a SOC 2, Type 2 audit report by June 2018.*

## **PRIOR YEAR RECOMMENDATION IMPLEMENTED**

### **DISASTER RECOVERY PLAN**

We recommended management develop a disaster recovery plan that included, but was not limited to, the following matters:

- Location of, and access to, off-site storage;
- A listing of all data files that would have to be obtained from the off-site storage location;
- Identification of a back-up location (name and telephone number) with similar or compatible equipment for emergency processing (Management should make arrangements for such back-up with another company, a computer vendor, or a service center. The agreement should be in writing.);
- Responsibilities of various personnel in an emergency;
- Priority of critical applications and reporting requirements during the emergency period.

*Status: Management has fully implemented this recommendation.*

We will be pleased to discuss these or any other matters deemed appropriate at your convenience. This report is intended solely for the information and use of the Board of Trustees, management, and others within the System and is not intended to be and should not be used by anyone other than these specified parties.

Sincerely,



WILLIAMS- KEEPERS LLC

**MISSOURI DEPARTMENT OF TRANSPORTATION  
AND HIGHWAY PATROL EMPLOYEES'  
RETIREMENT SYSTEM**

**COMMUNICATION OF  
AUDIT RELATED MATTERS**

**JUNE 30, 2017**

November 8, 2017

To the Audit Committee of the Board of Trustees of the  
Missouri Department of Transportation and  
Highway Patrol Employees' Retirement System

We have audited the financial statements of the Missouri Department of Transportation and Highway Patrol Employees' Retirement System (the System) for the year ended June 30, 2017, and have issued our report thereon dated November 8, 2017. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards, as well as certain information related to the planned scope and timing of our audit. We have communicated such information to the System's Chairman of the Audit Committee of the Board of Trustees in a letter dated July 31, 2017. Professional standards also require that we communicate to you the following information related to our audit.

### **Significant Audit Findings**

#### *Qualitative Aspects of Accounting Practices*

Management is responsible for the selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we will advise management about the appropriateness of accounting policies and their application. The significant accounting policies used by the Plan are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during the year ended June 30, 2017. We noted no transactions entered into by the System during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

For the year ending June 30, 2018, the System will be required to implement Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. This Statement establishes standards for recognizing and measuring liabilities, deferred outflows and inflows of resources, and expenses/expenditures. This Statement identifies the methods and assumptions that are required to be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. In general, this Statement will require the System to record and report the net liability for postemployment benefits other than pensions, along with deferred outflows of resources, deferred inflows of resources, and expenses/expenditures. It also requires significant changes to the footnote disclosures and required supplementary information.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the financial statements were: fair value of investments, useful lives of capital assets, and employers' net pension liability and related disclosures.

Management's estimate of the fair value of investments is based on quoted market prices; input from outside investment managers, consultants, and general partners; and current economic conditions. Estimated useful lives of capital assets are generally based on past experience with similar assets. Employers' net pension liability and related disclosures are based on actuarial methods and assumptions determined in consultation with the System's actuary. We evaluated the key factors and assumptions used to develop those estimates in determining that they are reasonable in relation to the financial statements taken as a whole.

The disclosures in the financial statements are neutral, consistent and clear. Certain financial statement disclosures are particularly sensitive because of their significance to the financial statement users. The most sensitive disclosures affecting the financial statements were investments, the funded status of the plan, and the net pension liability of employers.

#### *Difficulties Encountered in Performing the Audit*

We are pleased to report that we encountered no difficulties in dealing with management in performing and completing our audit. All system personnel cooperated with us fully during the conduct of our audit.

#### *Corrected and Uncorrected Misstatements*

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. For purposes of this letter, professional standards define a significant audit adjustment as a proposed correction to the financial statements that, in our judgment, may not have been detected except through our auditing procedures. These adjustments may include those proposed by us but not recorded by the System that potentially cause future financial statements to be materially misstated, even though we have concluded that such an adjustment is not material to the current financial statements. We proposed the following audit adjustment to the financial statements as a result of our audit, which was reviewed by Management who determined the effects are immaterial to the financial statements as a whole.

- To increase investments and net change in fair value of three alternative investments by a total of \$3,003,651 due to the System's custodian not including all investment activity of the funds in the balance reported to the System. The System has communicated with the custodian to report the full activity of these investments in future periods.

#### *Disagreements with Management*

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### *Management Representations*

We have requested certain representations from management that are included in the management representation letter issued in connection with our audit.

#### *Management Consultations with Other Independent Accountants*

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the System's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting

accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### *Other Audit Findings or Issues*

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the System's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

#### **Other Matters**

We applied certain limited procedures to the management's discussion and analysis and the schedules of employers' net pension liability, changes in the net pension liability, employer contributions, investment returns, and OPEB funding progress, which are required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

We were engaged to report on the schedules of administrative expenses, investment expenses, and professional/consultant expenses, which accompany the basic financial statements but are not RSI. With respect to this supplementary information, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine the information complies with U.S. generally accepted accounting principles, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the basic financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

We were not engaged to report on the introductory, investment, actuarial and statistical sections, which accompany the basic financial statements but are not RSI. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

We thank System management and staff for their assistance during the course of our audit. We will be pleased to discuss these or any other matters at your convenience. This information is intended solely for the use of the Board of Trustees and management of the System and is not intended to be, and should not be, used by anyone other than these specified parties.

Sincerely,

A handwritten signature in black ink that reads "Williams-Keepers LLC". The signature is written in a cursive, flowing style.

WILLIAMS-KEEPERS LLC